

**Could CBDCs lead to cash extinction?
Insights from a “merchant-customer” model**

**41st Annual Conference of ESTA
Berlin, June 7-9, 2026**

Marco Pani and Rodolfo Maino (IMF)

DISCLAIMER

The views expressed herein are those of the author and should not be attributed to the IMF, its Executive Board, or its management.

Motivation

- The payments system is rapidly evolving with the introduction of new electronic forms of money (digital assets, cryptocurrencies, stablecoins, etc)
- Many central banks are also contemplating or working on the introduction of central bank-issued digital currencies (CBDCs)
- What can be the impact of these innovations on the nature of the payments system, and can there be unintended effects (such as the disappearance of specific payments instruments, like cash, from the market)?

Why is this important?

- Each payments instrument performs some specific functions that may not be as effectively carried out by others (for instance, cash has some specific properties in terms of anonymity, payments finality, resilience to outages, that are not fully replicated by electronic instruments);
- The disappearance of one instrument from the system is likely to be irreversible (reintroducing it can be costly and may require significant efforts)
- It is therefore important to predict the possibility of such events and to assess in advance their potential repercussions and whether action should be taken to prevent their occurrence

This study is not specifically about cash, cards, or CBDCs

- We approach the question from a “neutral” theoretical perspective that can apply to *any type* of payments instruments
- Potential innovations include not only CBDCs but “private” digital currencies (or “digital assets”) such as stablecoins and cryptocurrencies
- Other “traditional” payments instruments could cease to be used (not only cash or credit/debit cards)
- The words “cash,” “cards” and “CBDCs” are used here for merely narrative purposes

Method

- Merchant-Customer (M-C) model

builds on the literature on **two-sided markets**: e.g.

Armstrong, *Rand Journal* 2003

Ellison and Fudenberg, *QJE* 2003

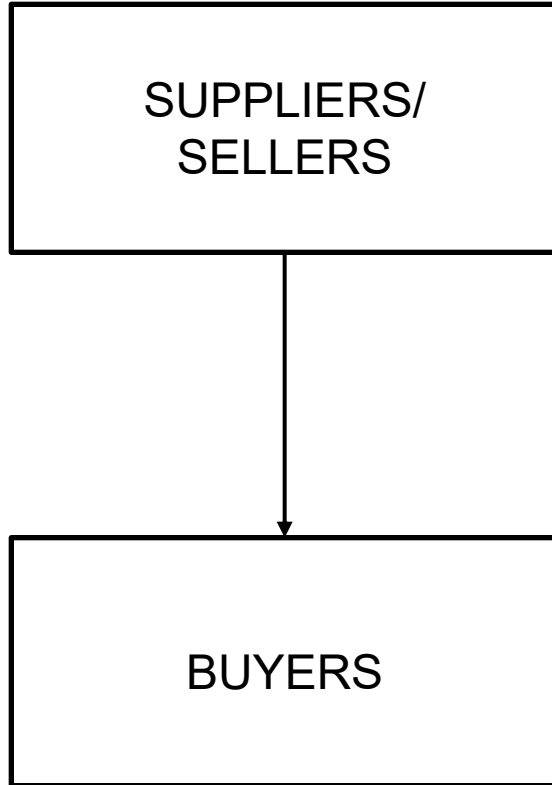
Rochet and Tirole, *JEEA* 2003

Rysman, *JEP* 2009

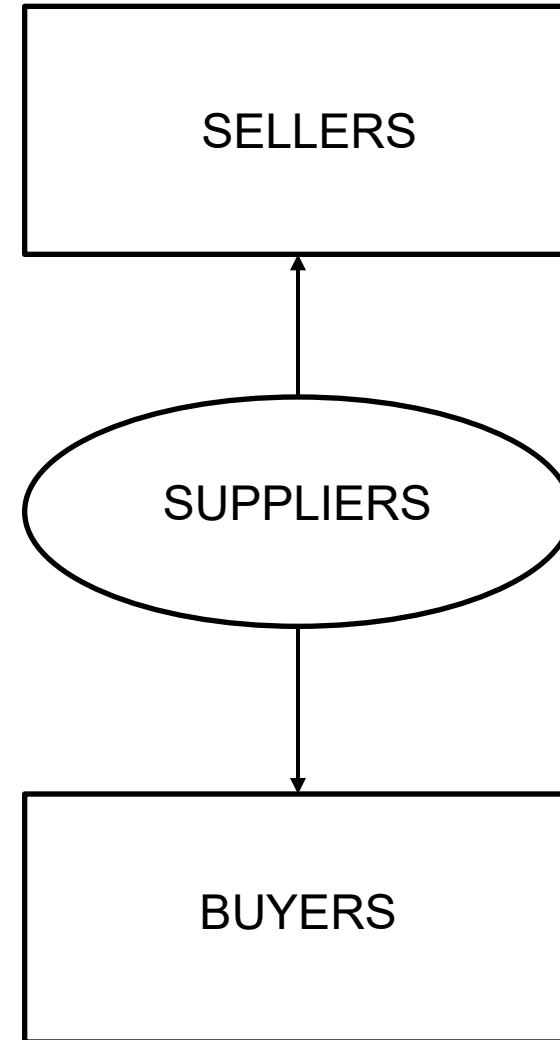
Schmalensee, *JIE* 2003

- Analytical results
- Numerical simulations

ONE-SIDED MARKET (APPLES)



TWO-SIDED MARKET (CREDIT CARDS)



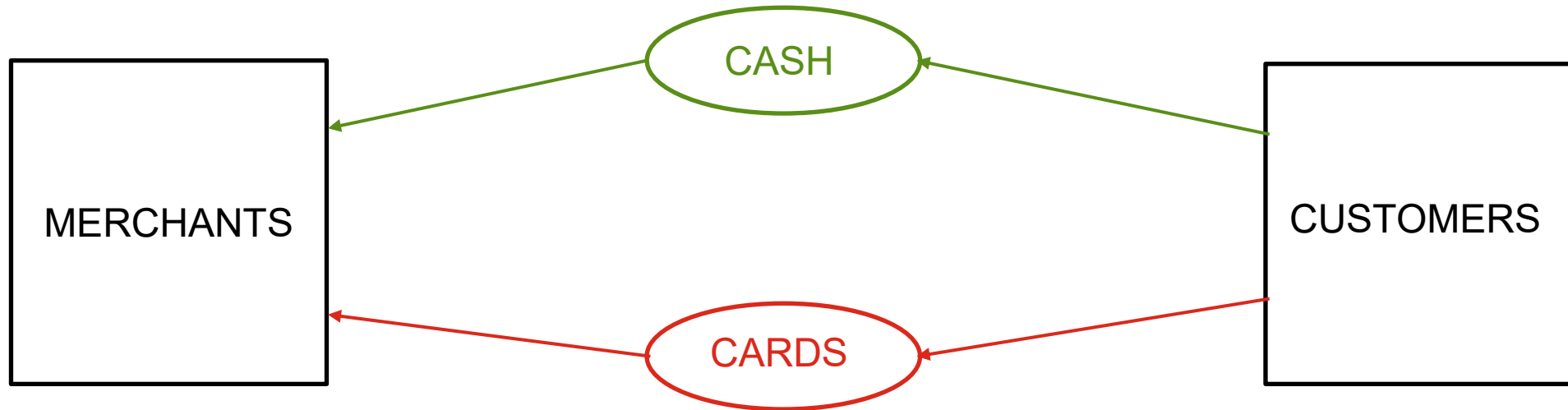
We run two models

- Model I: two currencies (“cash” and “cards”) – used to examine the type of equilibria and analyze the dynamics
- Model II: three currencies (the above, plus “CBDCs”) – used to analyze what happens when a third currency is introduced perturbing a two-currency equilibrium

Model I – two currencies

The M-C Model

- We consider here two payments instruments (“platforms”), that we call “**cash**” and “**cards**”
- Both merchants and customers choose *individually* whether to accept/carry only cash, only cards, or both



MERCHANT AND
CUSTOMER ARE
RANDOMLY
MATCHED

MERCHANT

CUSTOMER

	ACCEPTS CASH	ACCEPTS CARDS	ACCEPTS BOTH
CARRIES CASH	PAYMENT IN CASH	NO SALE	PAYMENT IN CASH
CARRIES CARDS	NO SALE	PAYMENT IN CARDS	PAYMENT IN CARDS
CARRIES BOTH	PAYMENT IN CASH	PAYMENT IN CARDS	CUSTOMER DECIDES

Heterogeneity:

- Merchants have different (uncorrelated) fixed costs p_c and p_d for both instruments, uniformly distributed between 0 and p_{cH} for cash and between 0 and p_{dH} for cards;
- Customers have different variable benefits (negative costs) β_i for using cash (while they all perceive the same variable benefit, r_d , if they pay with cards)
- Hence each player has different incentives *ex ante* concerning the choice of instrument
- Model parameters are common knowledge; all players observe the decisions of the players on the other side of the market

Parameters of the game

(costs/benefits of using cash and cards)

	CUSTOMER carrying CASH	CUSTOMER carrying CARDS	MERCHANT accepting CASH	MERCHANT accepting CARDS
FIXED COST	c_f	c_d	p_c (varies among merchants)	p_d (varies among merchants; uncorrelated with p_c)
VARIABLE COST	--	--	q_c	q_d
VARIABLE BENEFIT	β_i (varies among customers)	r_d	--	--
COST OF MISSING A TRANSACTION	w	w	ξ	ξ

Customer's payoff matrix

		Merchant accepts:		
Customer carries:		Cash	Cards	Both
	Cash (fixed cost c_f)	$c_f - \beta_i$	Missed transaction: $c_d + x$	$c_f - \beta_i$
	Cards (fixed cost c_d)	Missed transaction: $c_d + x$	$c_d - r_d$	$c_d - r_d$
	Both (fixed cost c_f)	$c_f + c_d - \beta_i$	$c_f + c_d - r_d$	$c_f + c_d - \max(\beta_i, r_d)$

Merchant's payoff matrix

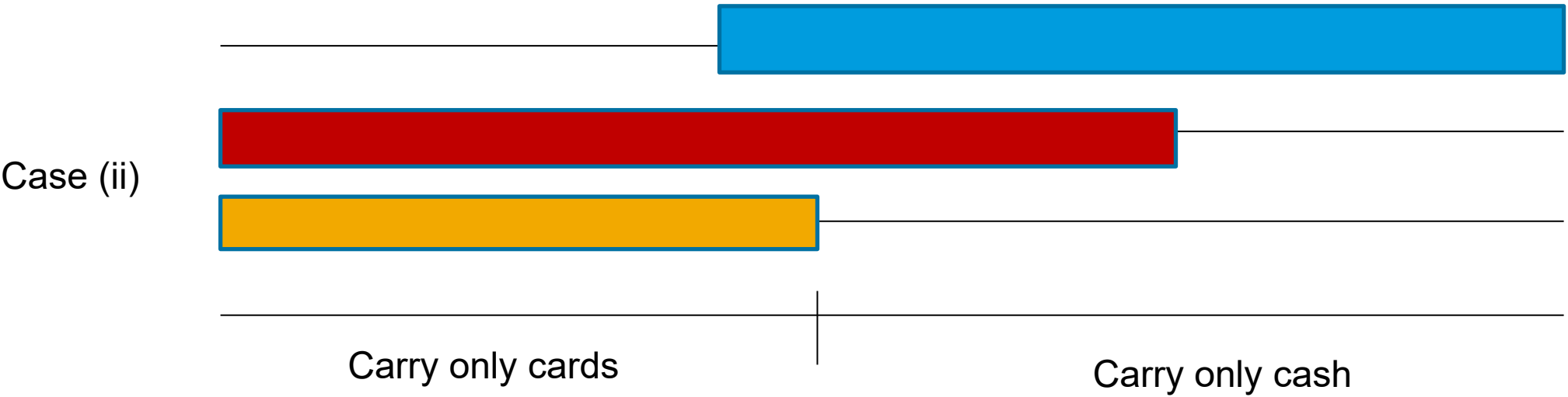
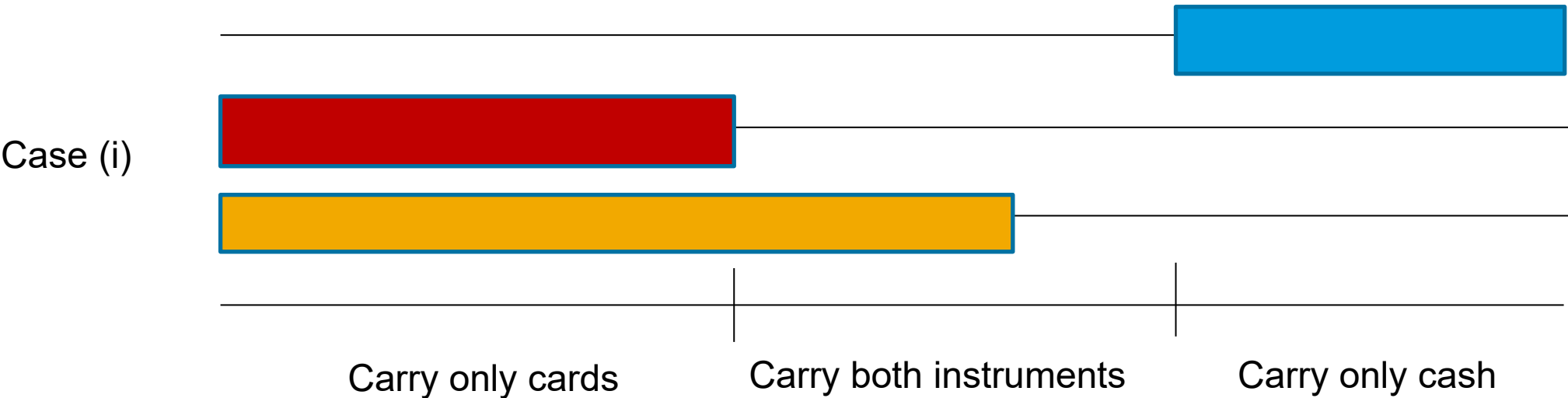
Merchant accepts:

Customer carries:

	Cash (C) (fixed cost p_c)	Cards (D) (fixed cost p_d)	Both (B) (fixed costs p_c p_d)
Cash (C)	$p_c + q_c$	Missed transaction: $p_d + \xi$	$p_c + p_d + q_c$
Cards (D)	Missed transaction: $p_c + \xi$	$p_d + q_d$	$p_c + p_d + q_d$
Both (B)	$p_c + q_c$	$p_d + q_d$	$p_c + p_d + q_c$ or $p_c + p_d + q_d$ (customer decides)

Outcome on the customers' side

- A share x of customers carry cards, a share y carry cash; $x + y \geq 1$
- A share z actually pays in cash *when given the option*; $z \leq x$
- The values of x , y , z depend on the parameters of the model *and on the merchants' decisions*
- *The vector* $\omega = \{ x, y, z \}$ *represents the customers' decisions*
- Let the vector π represents the merchant's decisions; then a vector $\omega = f(\pi)$ represents the customers' best response to π



prefer only cash to
both cash and cards



prefer only cards to
both cash and cards

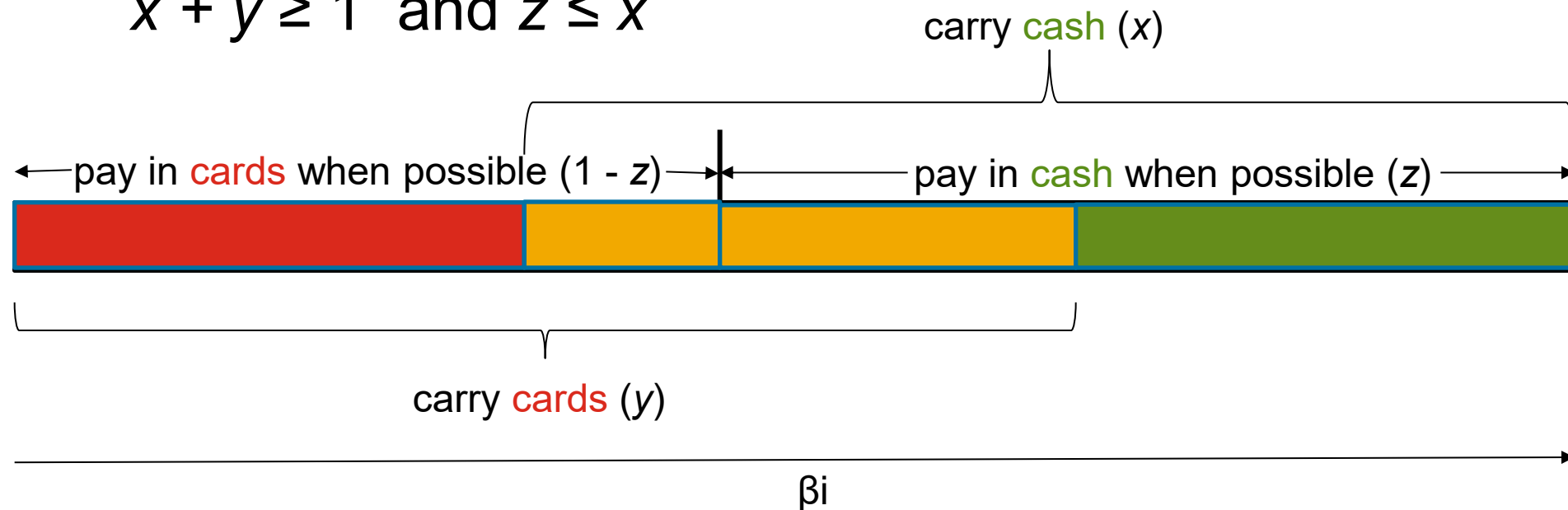


prefer only cards to
only cash

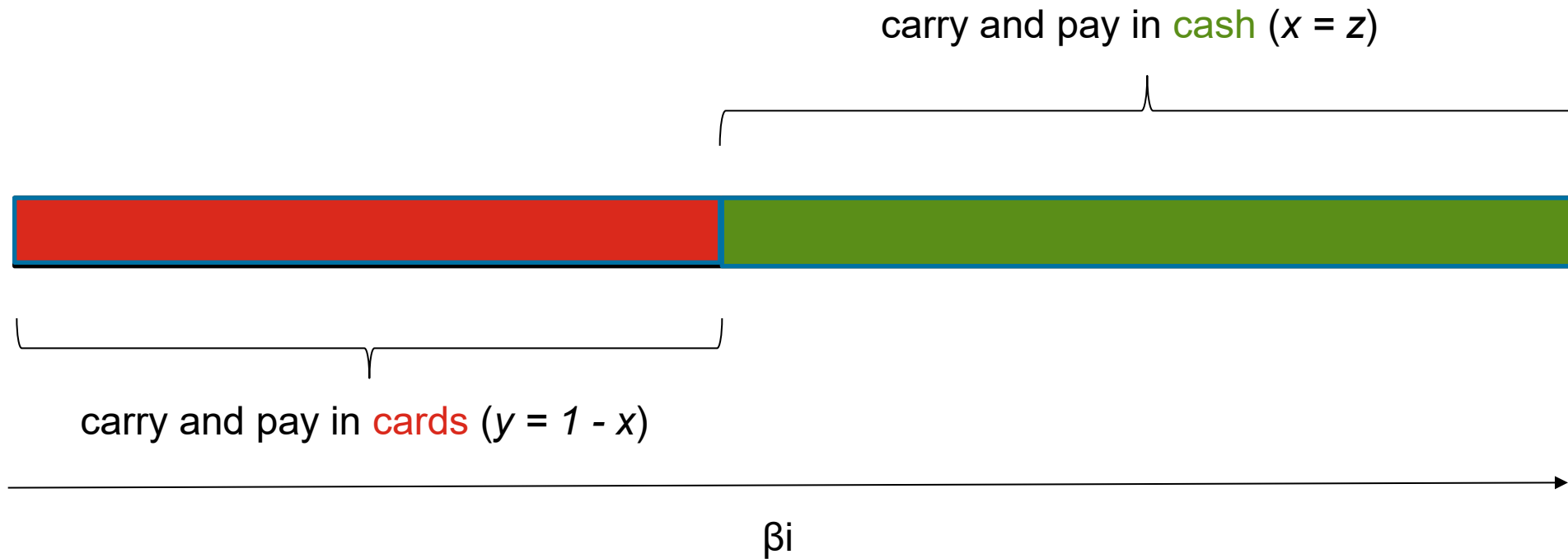
Outcome on the customers' side

- $x\%$ of customers carry cash
- $y\%$ of customers carry cards
- $z\%$ of customers use cash when given the option

$$x + y \geq 1 \text{ and } z \leq x$$



If $x + y = 1$ then $z = x$ and each customer carries only one instrument

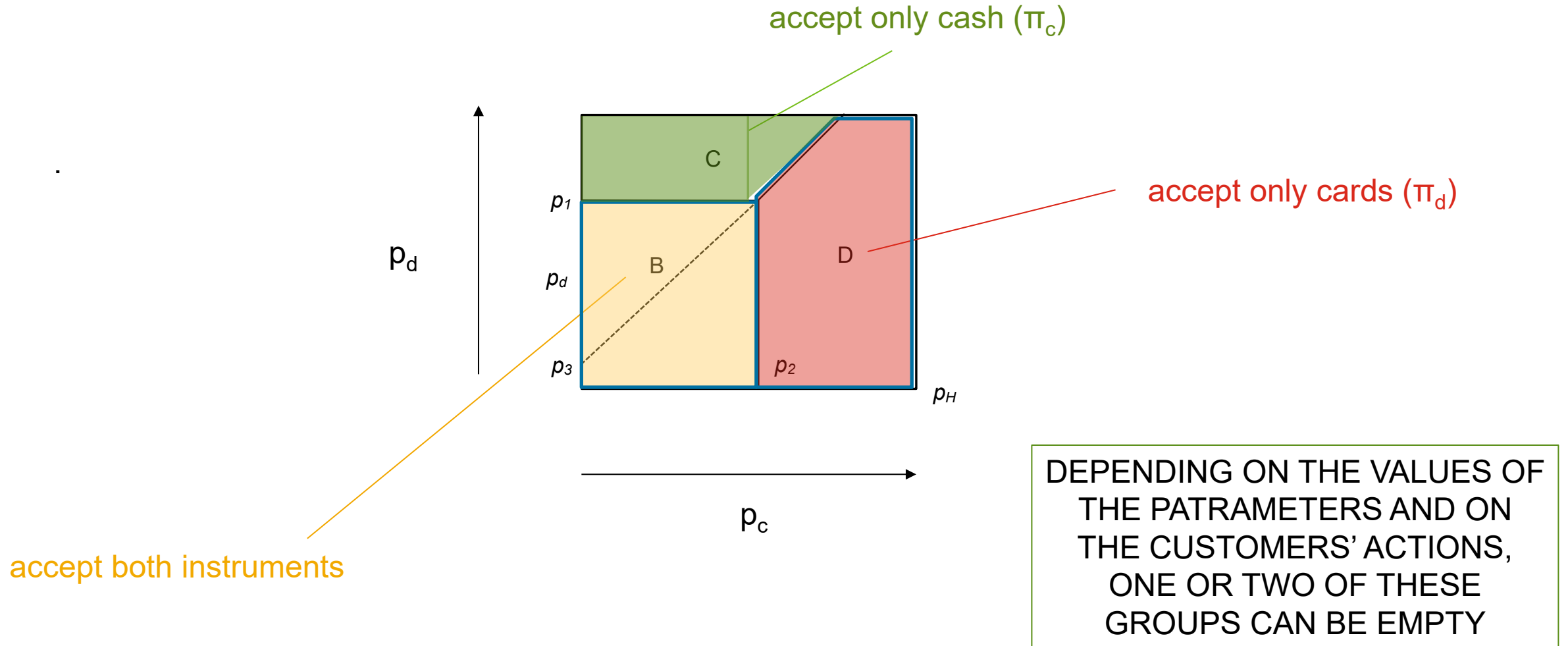


OTHER CASES ARE POSSIBLE DEPENDING ON
THE MERCHANTS' DECISIONS AND ON THE VALUE
OF THE PARAMETERS

Merchant's decision

- The merchant prefers:
 - C to B if $p_d > p_1 = (\xi - q_d) + (q_c - \xi)x + (q_d - q_c)z$
 - D to B if $p_c > p_2 = \xi - q_d + (q_d - \xi)y + (q_d - q_c)z$
 - C to D if $p_d - p_c > p_3 = (q_c - \xi)x - (q_d - \xi)y$
- The space of fixed costs $\{p_c, p_d\}$ which represents the population of merchants can thus be divided in *three regions* depending on each merchant's preferred choice, *given the values of the parameters and the choices made by customers*
- The size of Region C (π_c) measures how many merchants accept only cash; the size of Region D (π_d) measures how many accept only cards, and the size of Region B ($1 - \pi_c - \pi_d$) measures how many merchants accept both instruments

Like customers, merchants are (generally) divided in three groups



Outcome on the merchants' side

- π_c % of merchants accept only cash
- π_d % of merchants accept only cards
- The rest $(1 - \pi_c - \pi_d)$ accept both cash and cards

$$\pi_c + \pi_d \leq 1$$

- The values of π_c and π_d depend on the parameters of the model and on the customers' decisions (vector ω)
- The best responses of customers and merchants to the decisions taken on the other side of the market are not, generally, mutually compatible: one side's action is NOT in general equal to that side's best response to the other side's best response to that action: $f(g(\omega)) \neq \omega$ and $g(f(\pi)) \neq \pi$

Equilibria

- An equilibrium is a set of mutually compatible decisions (where decisions on both sides are the best response to decisions on the other side) – formally, when

$$g(f(\omega)) = \omega \text{ and } f(g(\pi)) = \pi$$

- The equilibria depend on the value of the exogenous parameters

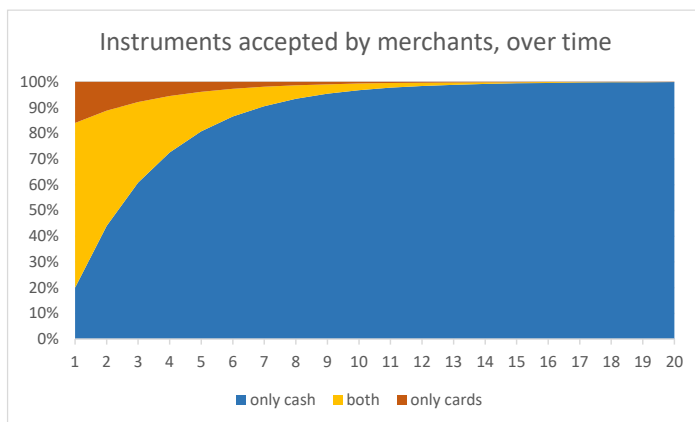
Dynamics

- We assume that **customers respond *instantaneously* to merchants' decisions** (which are common knowledge); merchants respond with a lag; in each period, **a fraction γ of merchants responds to customers' *previous period's* decisions**, the rest do not change their decisions
- Vector π_t (and $\omega_t = f(\pi_t)$) represents the ***state of the system*** at time t
- The ***law of motion*** of the system is thus

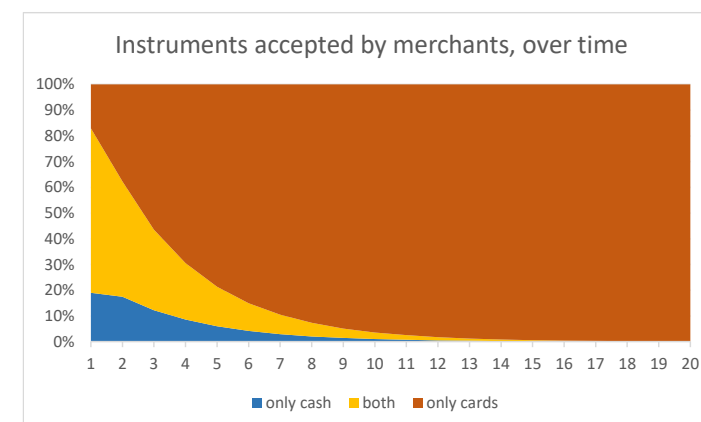
$$\pi_{t+1} = \gamma g(\omega_t) + (1 - \gamma) \pi_t = \gamma g(f(\pi_t)) + (1 - \gamma) \pi_t = \zeta(\pi_t)$$

- A succession of states $\{\pi_0, \pi_1, \pi_2, \dots\}$ such that $\pi_{t+1} = \zeta(\pi_t)$ is a ***path or trajectory of the system***. Since the law of motion only depends on the current state, each state lies only on one path.

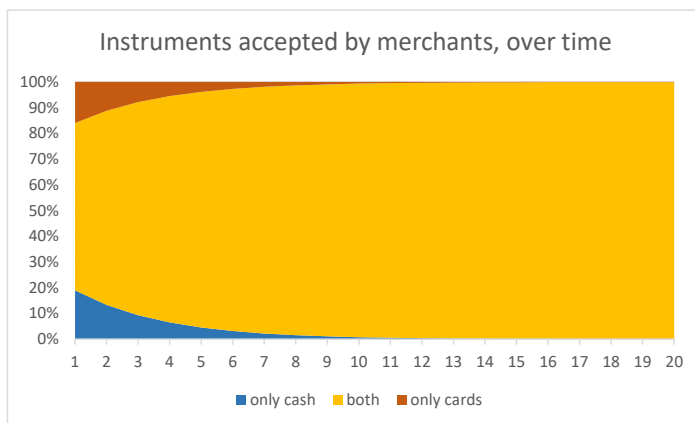
As the system proceeds along a path, the share of merchants accepting only cash, only cards, or both changes over time, converging to...



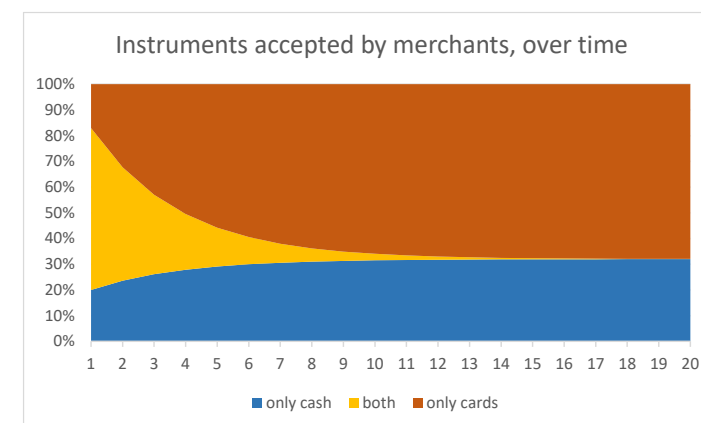
A cash-only
equilibrium



A cards-only
equilibrium

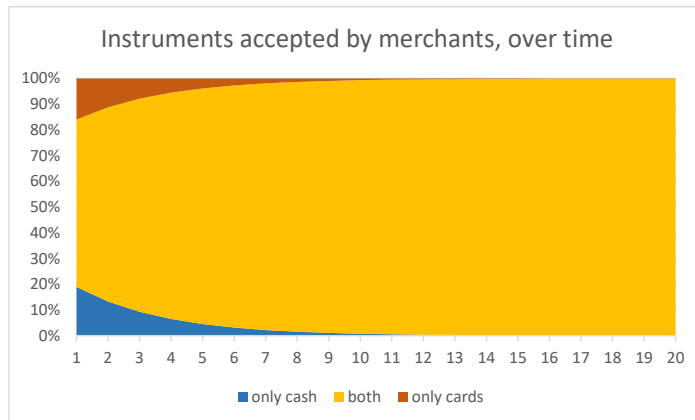


An equilibrium where all
merchants accept both
cash and cards



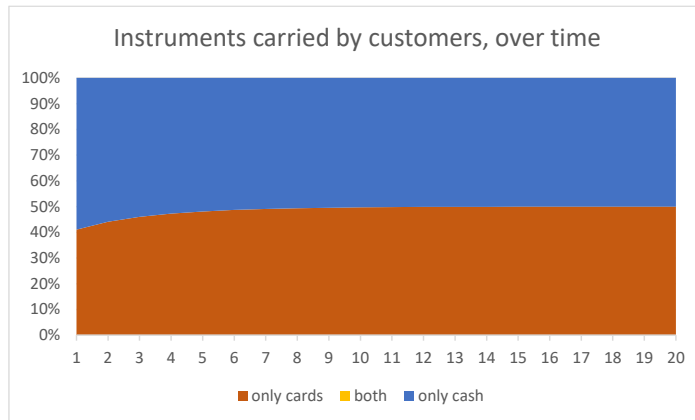
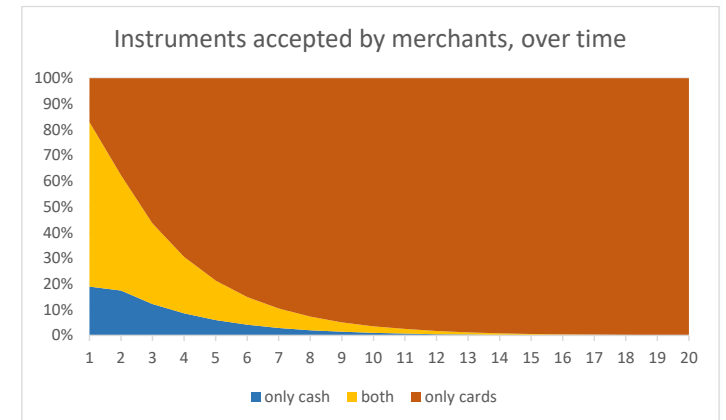
An equilibrium where some
merchants accept only cash and
others only cards

The share of customers carrying cash, cards, or both also changes, in response to merchants' decisions

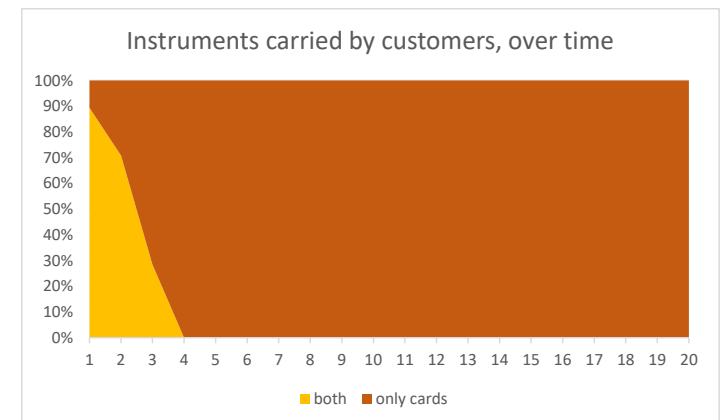


Here all customers carry both instruments

Here each customer carries either cash or cards, and the share of the two groups stabilizes over time



Here the number of customers carrying cash falls gradually to zero



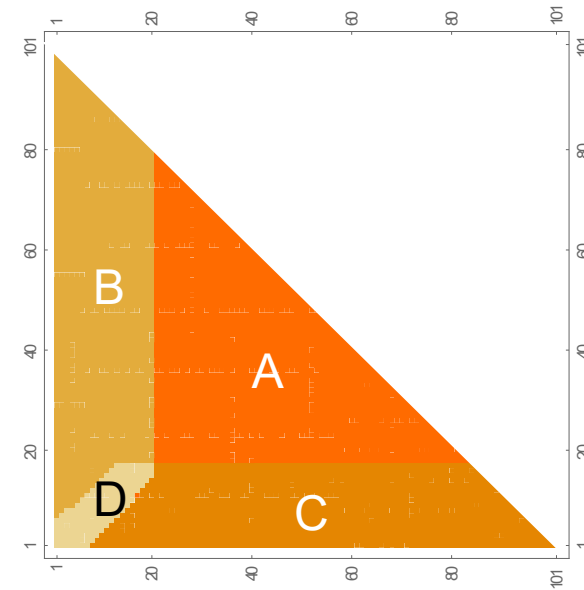
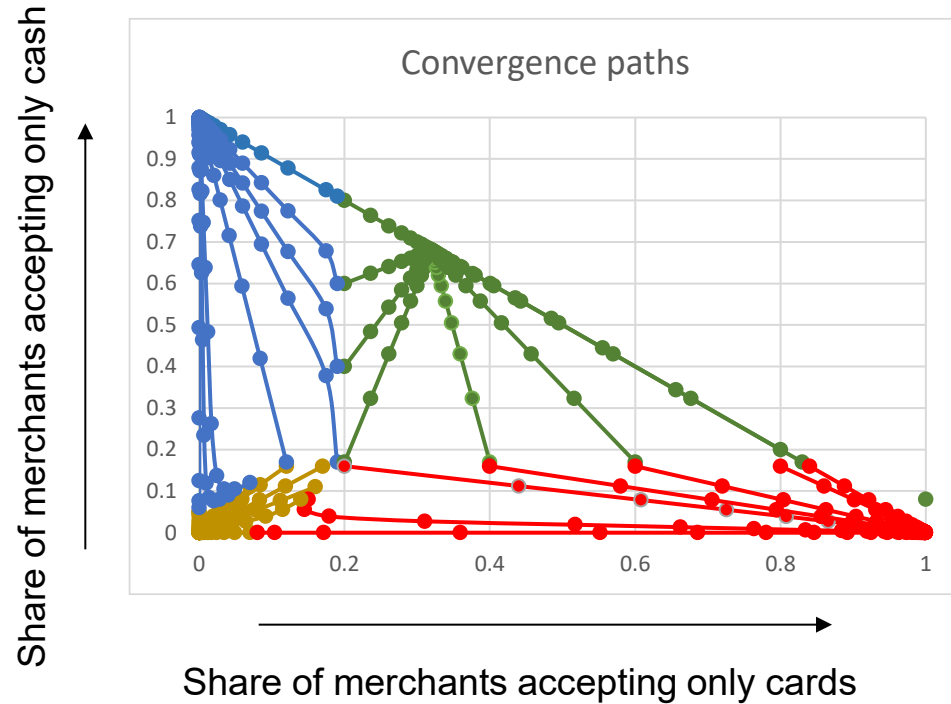
Question 1: can more instruments coexist indefinitely in the market?

- Some configurations of parameters admit only single-platform equilibria (in the long run one of the two instruments disappears)
- Others however exhibit also equilibria where both instruments are used
- These typically include equilibria where all agents on one side (e.g. merchants) use both instruments while every agent on the other side (e.g. customers) uses only one (but their choice of instrument differs)

Question 2: is the final outcome predictable?

- In theory yes (this model is deterministic)
- In practice in some situations it can be unclear where the system will converge: states that are very close to each other may lie on paths that converge to very different equilibria
- In these situations, a small perturbation can produce a lasting impact on the evolution of the system

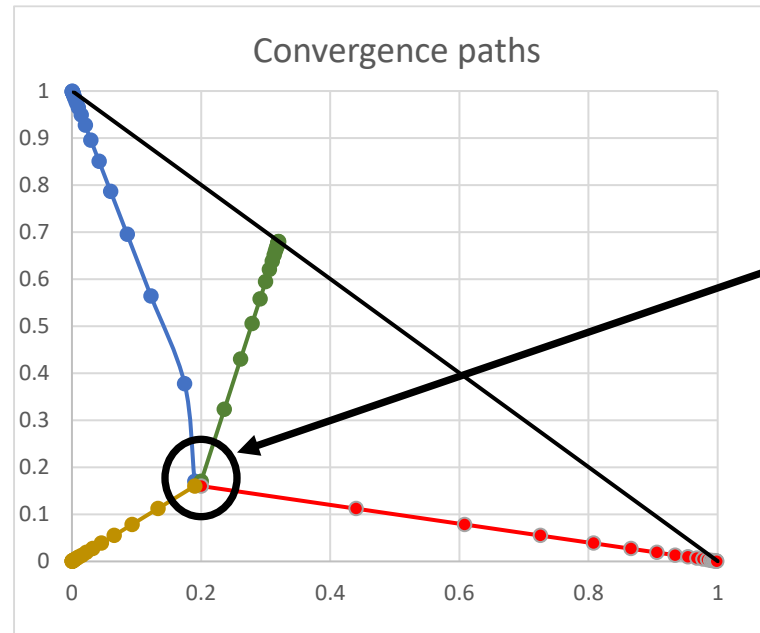
The space of feasible states can be divided into different “basins of attractions” containing paths that converge to different equilibria



Basins of attraction:

- A: mixed equilibrium – customers carry both instruments
- B: cash-only equilibrium
- C: cards-only equilibrium
- D: mixed equilibrium – all merchants accept both instruments

Some neighborhoods contain states that lie on paths converging to very different equilibria



When the system lies in such neighborhoods, its long-term evolution may be difficult to predict

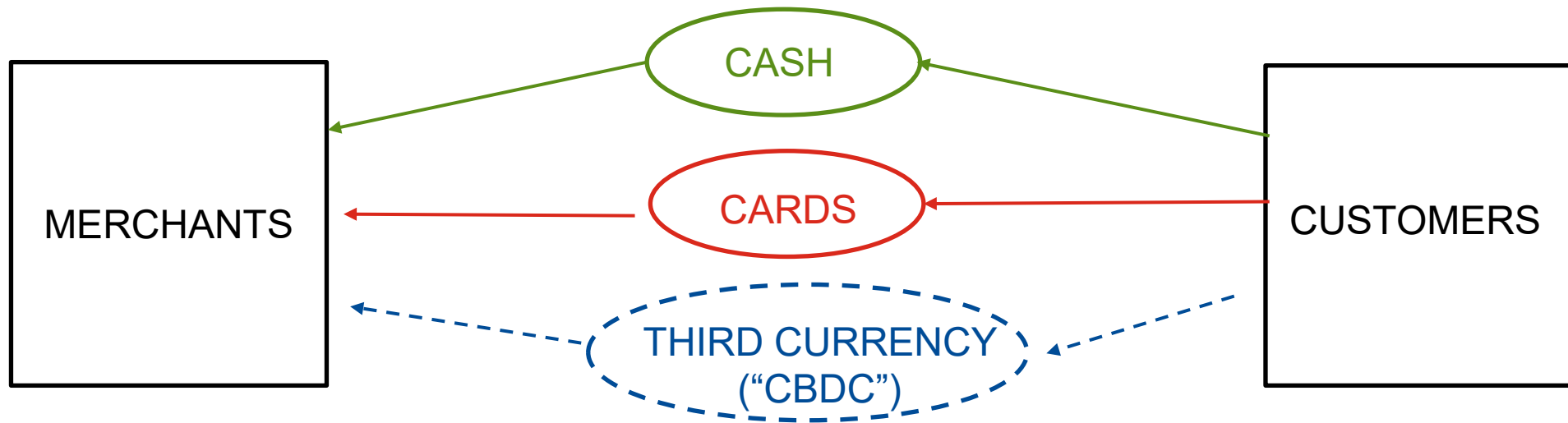
Question 3: can the system converge to a suboptimal equilibrium?

- Yes. The system can converge to an equilibrium that is stable but is Pareto-dominated by some other equilibrium (all players would prefer the other equilibrium).

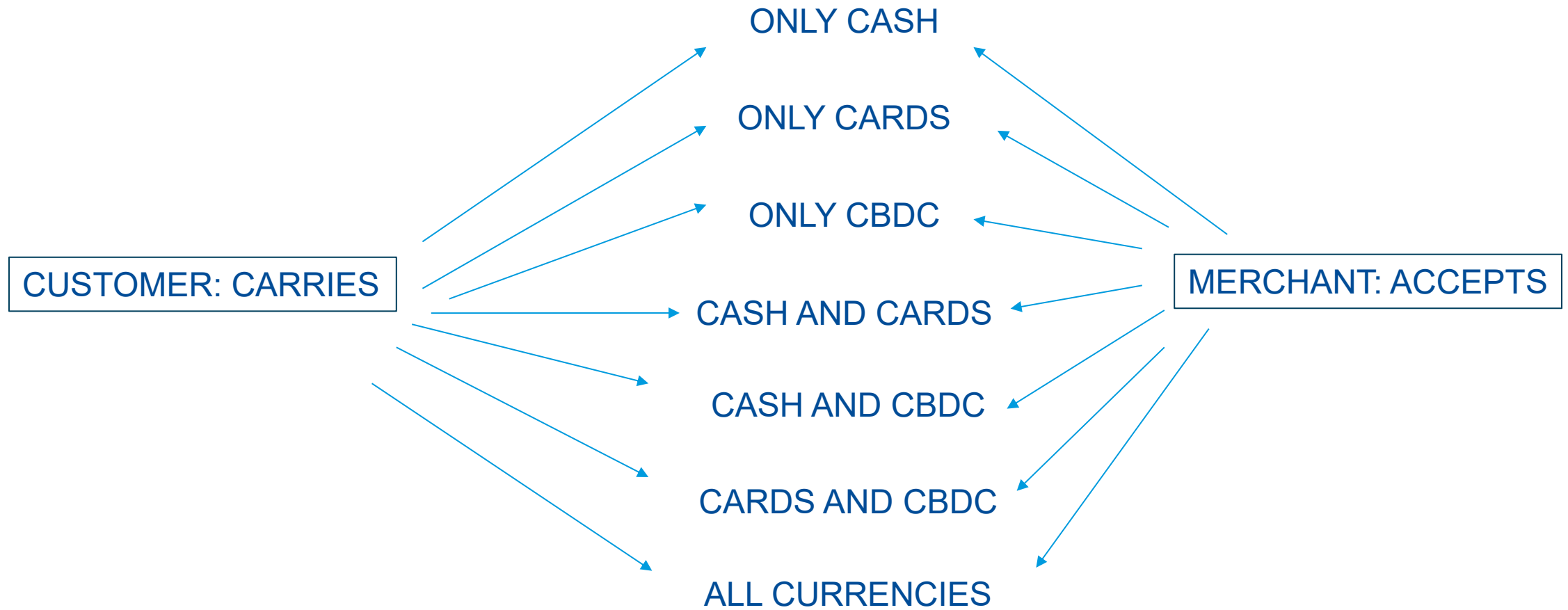
Model II – three currencies

The three-currency Model

- Besides “cash” and “cards”, a third currency may be used, which we call “CBDC”
- As in the two-currency model, both merchants and customers *individually* choose which currencies they carry or accept; they may choose one, two, or all three



Possible choices



Parameters of the game

(costs/benefits of using cash and cards)

	CUSTOMERS			MERCHANTS		
	Carrying cash	Carrying cards	Carrying CBDC	Accepting cash	Accepting cards	Accepting CBDC
FIXED COST	c_f	c_d	c_z	p_c	p_D	p_z
VARIABLE COST	--	--	--	q_c	q_D (varies among merchants)	q_z
VARIABLE BENEFIT	β_i (varies among customers)	r_d	r_z	--	--	--

Customer's payoff matrix

Merchant accepts:

ONLY FOUR COLUMNS OF SEVEN ARE SHOWN

Customer carries:

	Cash	Cards	Cash and cards
Cash (fixed cost c_f)	$c_f - \beta_i$	Missed transaction: $c_d + w$	$c_f - \beta_i$
Cards (fixed cost c_d)	Missed transaction: $c_d + w$	$c_d - r_d$	$c_d - r_d$
Cash and cards	$c_f + c_d - \beta_i$	$c_f + c_d - r_d$	$c_f + c_d - (\beta_i + r_d)/2$
CBDC (fixed cost c_z)	Missed transaction: $c_z + w$	Missed transaction: $c_z + w$	Missed transaction: $c_z + w$
Cash and CBDC	$c_f + c_z - \beta_i$	Missed transaction: $c_f + c_z + w$	$c_f + c_z - (\beta_i + r_z)/2$
Cards and CBDC	Missed transaction: $c_d + c_z + w$	$c_d + c_z - r_d$	$c_d + c_z - r_d$
All currencies	$c_f + c_d + c_z - \beta_i$	$c_f + c_d + c_z - r_d$	$c_f + c_d + c_z - (\beta_i + r_d)/2$

Merchant's payoff matrix

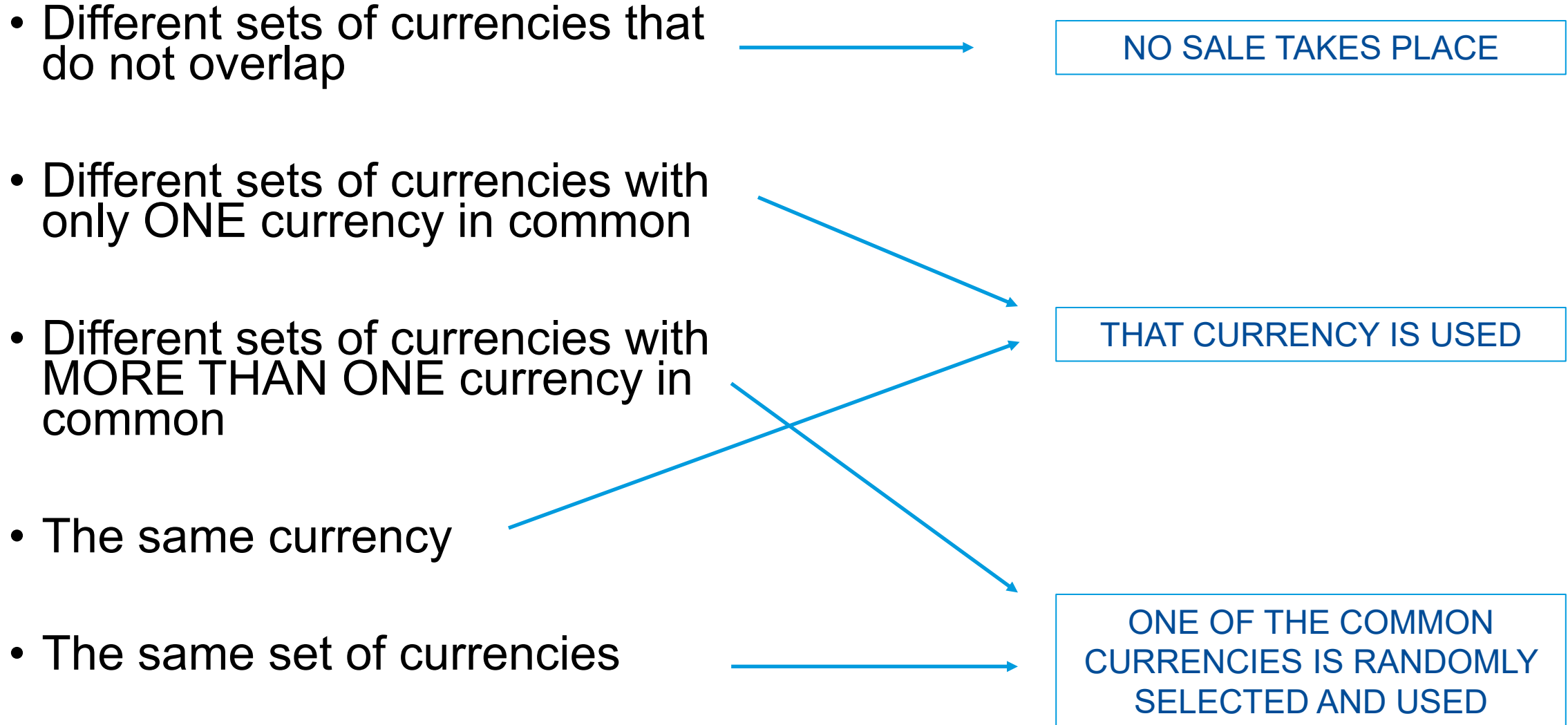
Customer carries:

ONLY FOUR
COLUMNS OF
SEVEN ARE
SHOWN

Merchant
accepts:

	Cash	Cards	Cash and cards
Cash (fixed cost p_c)	$p_c + q_c$	Missed transaction: $p_c + \xi$	$p_c + q_c$
Cards (fixed cost p_d)	Missed transaction: $p_d + \xi$	$p_d + q_d$	$p_c + p_d + q_d$
Cash and cards	$p_c + p_d + q_c$	$p_c + p_d + q_d$	$p_c + p_d + (q_c + q_d)/2$
CBDC (fixed cost p_z)	Missed transaction: $p_z + \xi$	Missed transaction: $p_z + \xi$	Missed transaction: $p_z + \xi$
Cash and CBDC	$p_c + p_z + q_c$	Missed transaction: $p_c + p_z + \xi$	$p_c + p_z + q_c$
Cards and CBDC	Missed transaction: $p_d + p_z + \xi$	$p_d + p_z + q_d$	$p_d + p_z + q_d$
All currencies	$p_c + p_d + p_z + q_c$	$p_c + p_d + p_z + q_d$	$p_c + p_d + p_z + (q_c + q_d)/2$

Matched customer and merchant carry:



Outcome on the merchants' side

- $\pi_c\%$ of merchants accept only cash
- $\pi_d\%$ of merchants accept only cards
- $\pi_{cd}\%$ of merchants accept cash and cards; *etc*

$$\pi_c + \pi_d + \pi_{cd} \dots = 100\%$$

A SIMILAR OUTCOME (WITH VALUES x_c , x_d , x_{cd} , *etc*) OCCURS
ON THE CUSTOMERS' SIDE

- The vector $\omega = \{x_c, x_d, x_z, x_{cd}, x_{cz}, x_{dz}, x_{cdz}\}$ represents the customers' decisions
- The vector $\pi = \{\pi_c, \pi_d, \pi_z, \pi_{cd}, \pi_{cz}, \pi_{dz}, \pi_{cdz}\}$ represents the merchants' decisions
- Let $f(\pi)$ be the customers' best response to π and let $g(\omega)$ be the merchants' best response to ω
- In general $f(g(\omega)) \neq \omega$ and $g(f(\pi)) \neq \pi$

Types of equilibria

- In some equilibria all agents use only one currency
- In others agents on one side use all currencies (or a subset) and agents on the other side use only one
- Other types of equilibria are also possible but are less frequently observed in numerical simulations

Simulations

- Starting from an equilibrium in which two currencies are used, we simulate the effects of the introduction of a third currency on various scales (small: 1%; medium: 5%; large: 25%).

- Two launch modalities:

“COMPLEMENT”:

THE NEW CURRENCY IS ACCEPTED
ALONGSIDE THE OTHER TWO

“SUBSTITUTE”:

THE NEW CURRENCY IS
INTRODUCED AS AN ALTERNATIVE
TO ONE OF THE OTHERS

Key results

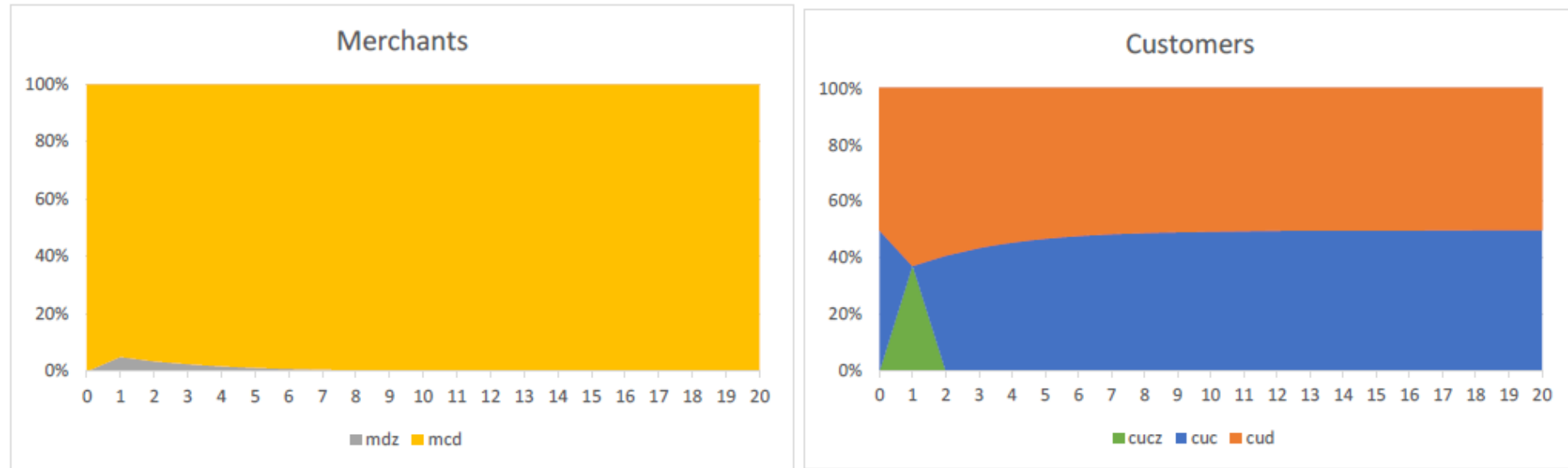
- A new currency is successful only if it is launched on a sufficiently large scale
- A new currency launched as a “complement” to existing currencies is not successful (this results deserves further investigation; in real situations success may depend, among other factors, on cross elasticities of substitution)
- A new currency can lead to the extinction of other currencies even when it is not successful

Examples from the simulations

The following examples are all obtained simulating the **medium-scale** launch of a new currency as a **substitute** to one of the others

They highlight four qualitatively different outcomes

Outcome 1: unsuccessful launch / unchanged equilibrium



Source: Authors' simulations.

Note: Color code for line charts: blue = only cash; orange = only cards; red = only DC; yellow = cash and cards; green = cash and DC; gray = cards and DC. The horizontal axis shows periods from 0 to 20; the DC is launched in Period 1.

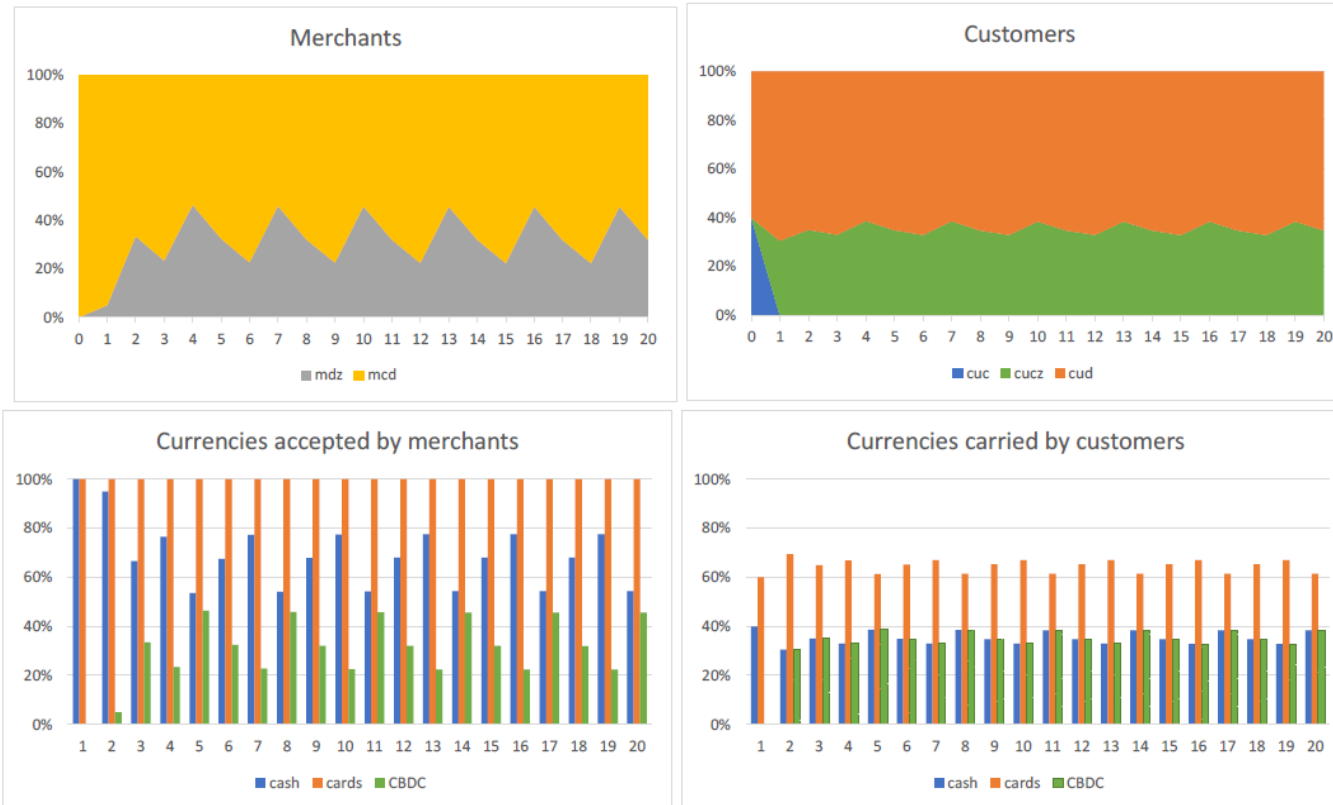
Outcome 2: unsuccessful launch / extinction of one currency



Source: Authors' simulations.

Note: Color code for line charts: blue = only cash; orange = only cards; red = only DC; yellow = cash and cards; green = cash and DC; gray = cards and DC. Color code for bar charts: blue = cash; orange = cards; green = DC. The horizontal axis shows periods from 0 to 20; the DC is launched in Period 1.

Outcome 3: successful launch / new multi-currency equilibrium



Source: Authors' simulations.

Outcome 4: successful launch / extinction of all other currencies



Source: Authors' simulations

In conclusion

- Could a new currency replace one/more/all other currencies?
→ **YES**
- Could a new currency coexist in equilibrium with the others?
→ **YES**
- Could a new currency lead to the extinction of one of the others even if it fails to be accepted in the system?
→ **YES**

Some final considerations

A priori it may be difficult to predict the outcome.

Entities planning the launch of a new currency should beware of these (and similar) unintended effects.