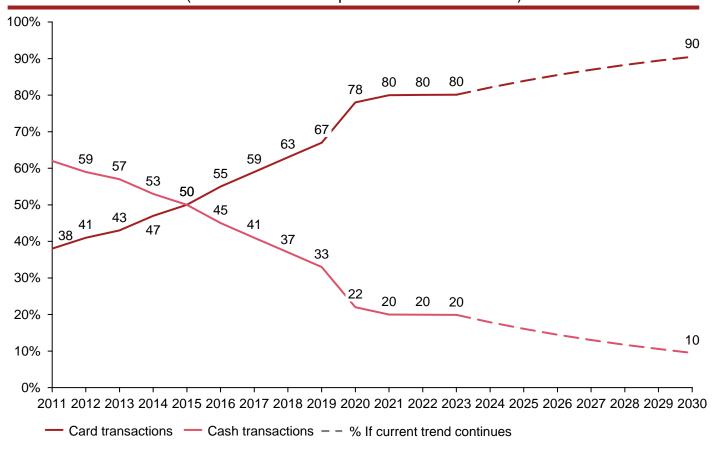


In past years, the use of cash for point-of-sale transactions in the Netherlands has seen a sharp decline

Decline in use of cash

Declining use of cash for point-of-sale ('PoS') transactions in the Netherlands (% of total number of point-of-sale transactions)



(Changing) preferences for payment methods

Factors such as the digitisation of services and shifts in consumer and retailer preferences¹ have contributed to the decline in cash use

75% of consumers prefer debit cards (incl. contactless) for point-of-sale ('PoS') transactions (2016: 53%)

of consumers over the age of 65 use debit cards for PoS transactions (2016: 44%)

90% of PoS debit card payments is contactless (2016: 18%)

of peer-to-peer payments are settled electronically (2016: nil, the year 'Tikkie' was introduced)

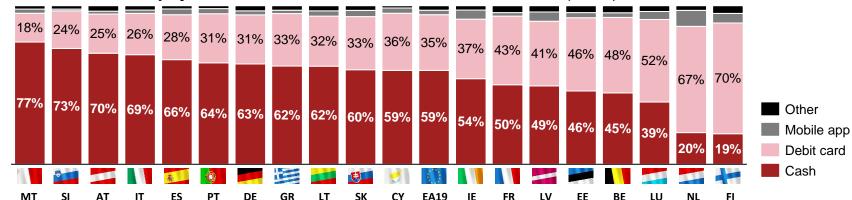
If the trend of the past 10 years continues, in 2030 10% of PoS transactions would be cash – equal to current levels in Sweden and Norway

¹⁾ Betalen aan de kassa 2023, DNB and Betaalvereniging Nederland, 2022; Factsheet Betalingsverkeer 2021, 2022 and 2023, Betaalvereniging Nederland. 2) Dutch payment app for peer-to-peer payments and payment requests

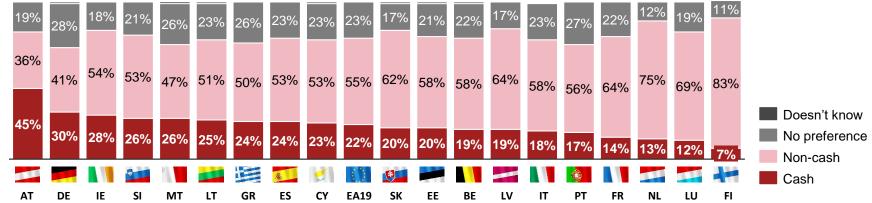
Scandinavian countries and the Netherlands are frontrunners in Europe in terms of the use of, and preference for, non-cash payments

Use of and preference for cash in the eurozone

Share of different payment methods used for PoS transactions¹ (2022)



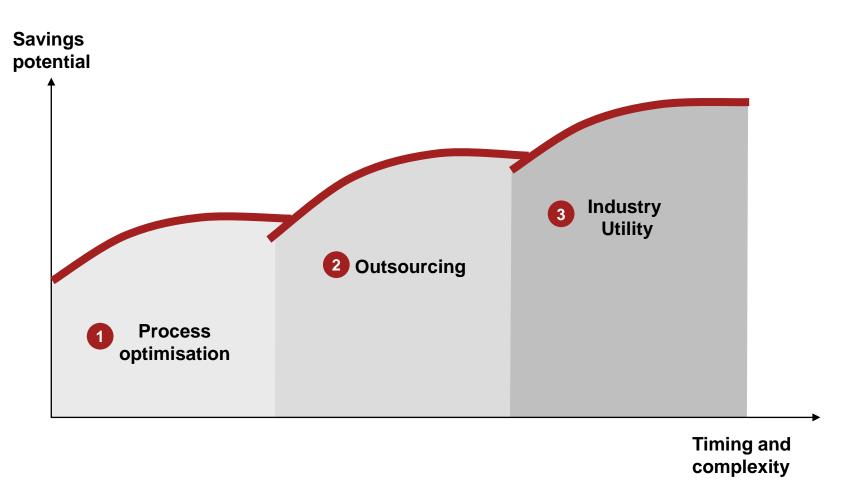




- Finland and the Netherlands are the euro-area frontrunners in terms of the use of electronic payment methods, with only ~20% of transactions being cash
- Other Scandinavian (non-euro) countries Sweden, Norway and Denmark have similarly low cash usage levels but were not part of the ECB study
- Differences compared to other countries are large, with most Euro-area countries using cash in more than 50% of transactions
- Consumer preferences are similar; the majority of consumers consistently prefers non-cash payments – implying that cash use will likely decline further in other countries as well

We see three 'waves' through which banks can reduce their cost of cash

Three waves of cost reduction of cash operations

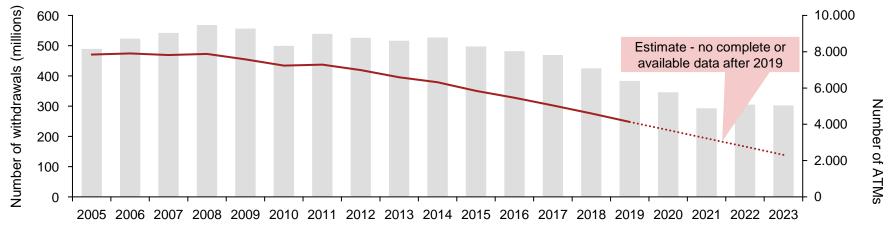


- Operating the cash infrastructure comes with relatively high fixed costs for the main players involved (e.g. banks / ATMs needing periodic servicing, retailers working the cash register daily)
- We see three waves through which banks can reduce their cost of cash operations:
- 1 Process optimisation of existing cash operations (e.g. optimization of ATM maintenance / servicing)
- Outsourcing cash services to other parties with e.g. larger scale (nationally/internationally)
- 3 Industry utility assigning one party to manage the cash infrastructure and provide services

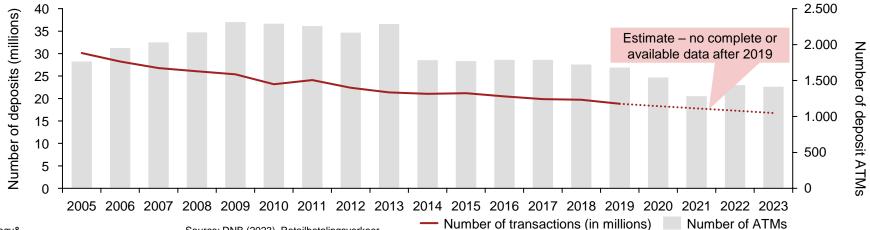
With the decline in usage, the number of ATMs for withdrawals and deposits has also decreased sharply

Number and usage of ATMs in the Netherlands

Number of ATMs and cash withdrawals in the Netherlands



Number of deposit ATMs and cash deposits in the Netherlands



- The number of cash withdrawals and deposits in the Netherlands has been declining for years. Cash withdrawals declined by ~65% between 2013 and 2023
- The number of both regular ATMs as well as deposit **ATMs** decreased by ~40% between 2013 and 2023
- If the number of ATMs were to be kept constant, a further decrease in the number of transactions would threaten the financial viability of the ATM network

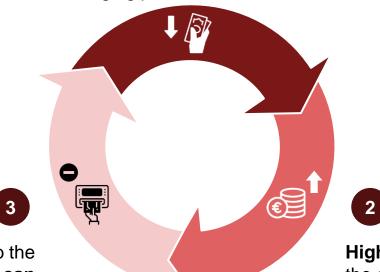
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Source: DNB (2023), Retailbetalingsverkeer

Decreasing use of cash leads to a vicious circle in which rising costs per transaction lead to measures that decrease the use of cash even further

Vicious circle of decreasing cash use

Decrease in the use of cash driven by factors such as digitalization of services and changing preferences of consumers

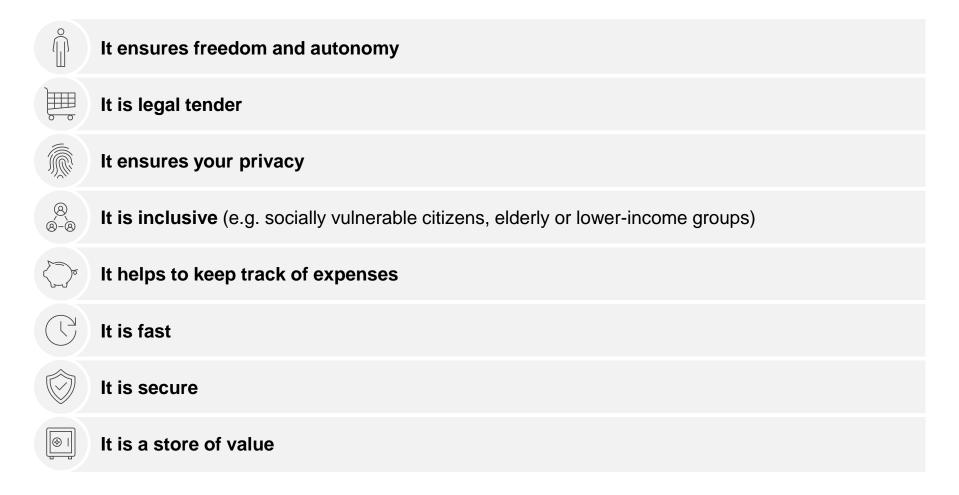


Incentives to take measures to absorb the increasing costs per transactions that can further discourage the use of cash (e.g. reduce cash service levels, increase prices charged to consumers and retailers or no longer accepting cash as payment method)

Higher costs per transaction as operating the cash infrastructure has high fixed costs, which have to be covered by a declining number of transactions

Governments / central banks see a minimum level of cash services as socially desirable, and consider intervention

Benefits and functions of cash making it an important payment method (ECB)¹



Measures have mainly been taken in Scandinavian countries; other countries will need solutions when cash use declines further

Examples of adopted approaches in Europe

 Legislative proposal to safeguard consumers' right to pay cash

- Establishment ATM network
 'Bankomat' (2010)
- Legal obligation (2021) for largest banks¹ to provide cash services to individuals and businesses (e.g. within 25km for almost all consumers)
- Measures proposed by central bank (2024) to facilitate cash use (consumers & retailers / deposits)
- Financial Services and Markets Act 2023 introduced to ensure cash availability
- Financial Conduct Authority to determine "reasonable provision of cash access services" level

 Originally free market, with no obligations for any party in the cash value chain

 Legislative initiative by central bank for securing a sufficient level of cash services (2022)

 Obligation for retailers and restaurants accept card (since 2022) and cash (law approved, 2024)

Legal **obligation** for PoS establishments to **accept cash payments**

 Public duty for La Poste to ensure access to cash for the public, local subsidies for ATMs in case last ATM or bank branch disappears

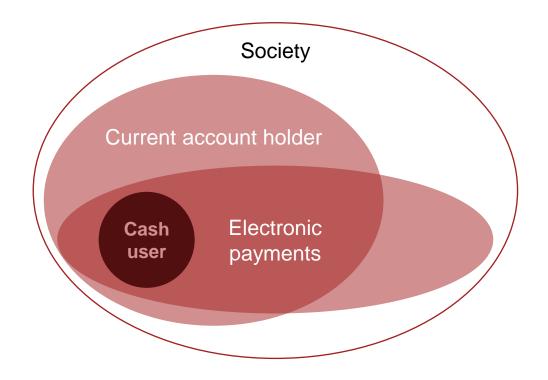
 Proposed obligation for retailers to accept cash by European Commission

Solving the problem that the market no longer provides the desired cash infrastructure requires a new sustainable funding model

Market failure and proposed funding options

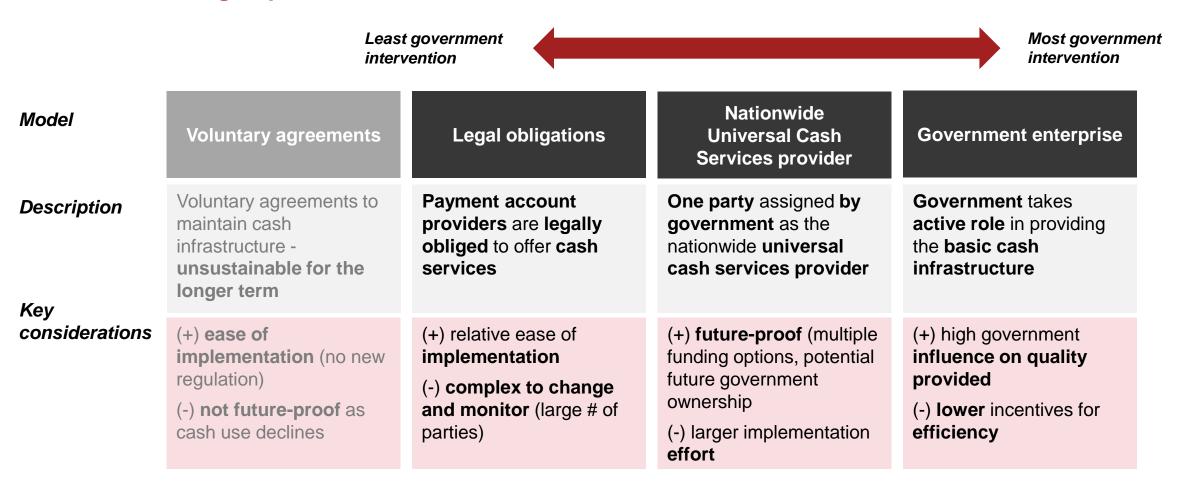
- Market no longer provides desired level of cash services ('missing market')
- Cash infrastructure costs (and prices) are largely determined by service level requirements
- End users are not willing to pay (higher) prices and increasingly choose not to use cash - Incentives to discourage use of cash are minimized
- Services are not structurally loss-making for any party ensuring a level playing field in the market
- Need for a sustainable funding model that prevents the requirements from leading to (significantly) higher prices

Who is responsible for the cost of the cash infrastructure?



Besides the funding model, a party needs to be made responsible for providing the cash services, for which we see three options

Cash market design options



Key take aways

- Use of cash is expected to further decline
- Cash services are a limited differentiator for banks focus on cost efficiency
- Key question on the long term is who is responsible for the cash infrastructure
- Threat and opportunity for cash service providers
- Regulators will eventually step in



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