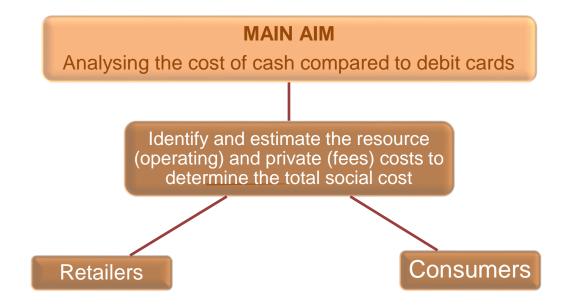


An international approach to the cost of payment instruments: the case of cash

Santiago Carbo-Valverde Francisco Rodriguez-Fernandez

24 - 26 OCTOBER 2021, SEVILLA, SPAIN



Brief summary

- □ This study estimates and compares the cost of cash and debit cards in 52 countries. It distinguishes a comprehensive set of resource (operating) and private (fees) costs for both consumers and retailers.
- □ The results show that the unit cost of debit cards is 2.8 times larger than the cost of cash globally.
- □ The biggest share of the cost of cash for consumers corresponds to ATM fees (92.21%), mostly to ATM own fees although foreign fees are also quite relevant.
- □ As for retailers, cash in transit and other infrastructure and operation represent 67.25% of the unit costs while opportunity cost of time per transaction weight 23.14%.
- The annual fee explains a big share of the cost of debit cards for consumers, in particular when not only implicit but also explicit fees (cards included in a bundle of current account services) are considered.

Preliminary considerations

The study focuses on the two main ends of the market (consumers and retailers). Other agents (commercial banks, central banks, government) are left out of the sample due to data availability and simplicity purposes.

- By focusing on consumers and merchants, any social costs estimated refer to these two agents and do not consider any net social costs imposed by (or to) other agents. This allow us to compare exactly the costs bear by consumers and merchants and to reflect some important sources of costs imposed by other agents (in particular, fees).
- Estimating/identifying some cost items require to make some assumptions. All of our assumptions are motivated or validated by common practices in some previous well-known studies. However, given that our main benchmark is cash, we take a cautious approach: any time there is a choice between different criteria regarding cash, we take the one that looks less convenient (more costly) for cash. By following this approach we assume that the estimated cost of cash may come out slightly larger than the "true" cost of cash but we avoid downward biases in the estimation of the cost of cash.

Contributions

- □ To our knowledge, this is the first study to consider a comprehensive range of cost items for a large global sample.
- □ The study provides a measure of the global unit cost of cash compared to the global unit cost of debit cards for consumers and merchants and several combined breakdowns by:
 - Geographic area (Europe, North America, Central and South America, Asia-Pacific and Africa)
 - Country
 - Individual cost items
 - Resource costs vs. private costs (fees)
- □ The study also offers a measure of the economic impact of the cost of the payment instruments, as a ratio of each country GDP.
- Estimations on the change in unit cost with transaction size
- As supporting material and comparative sources, we have surveyed more than 50 previous international studies including academic, business and central bank/regulator sources.

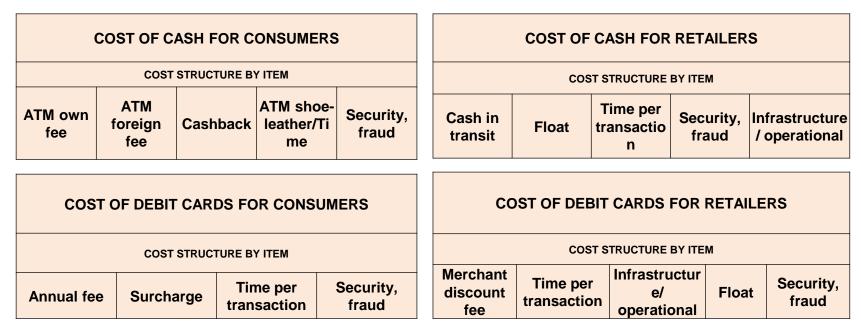
Methodology

Time reference: estimations correspond to 2017

We follow an additive approach:

- □ Identify the main cost items of cash and debit cards for consumers and retailers. 19 different cost components are considered.
- Go to the original sources to extract the information (e.g. public statements and memos of banks in a given country to compute the average fees).
- Aggregate the cost components distinguishing resource costs (operating cost to execute/process the payments) and private costs (incurred fees).
- Add the different sources to compute a unit cost (of cash/debit card) in percentage.

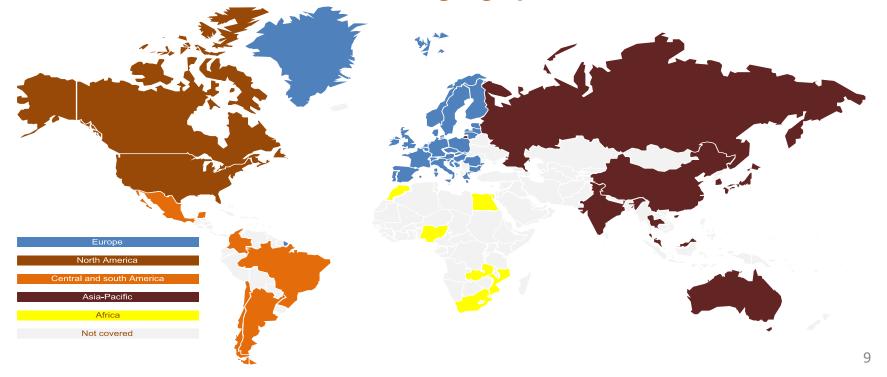
Methodology (cont'd)



Methodology (cont'd) Important issues addressed in this study

- Some prices involve implicit fees. Some payment services are only apparently free but they are part of a bundle of services that do involve a fee.
- Shoe-leather cost of cash are measured following a cash-management model (see methodological appendix). Other estimations based on "observed time" provide incorrect figures as they ignore consumers are able to manage time efficiently and minimize the number of times of going to an ATM.
- Changes in regulation are important drivers of the cost of payment instrument. We have considered the relevant regulatory issues in play by 2017 (e.g. no-surcharge rules, regulated fees).

Outreach: Five geographic areas



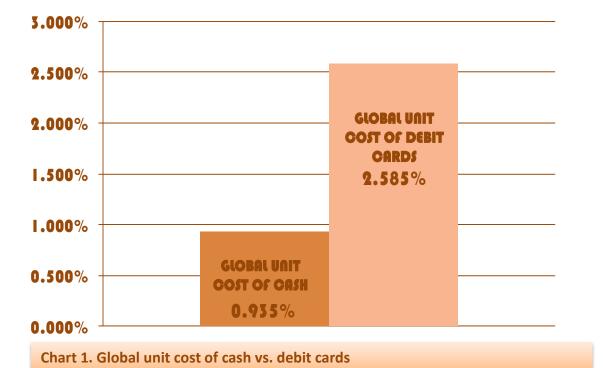
Outreach (cont'd): 52 countries

EUROPE: Austria, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia; Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxemburg, Malta, Netherlands, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, United Kingdom, Switzerland, Norway

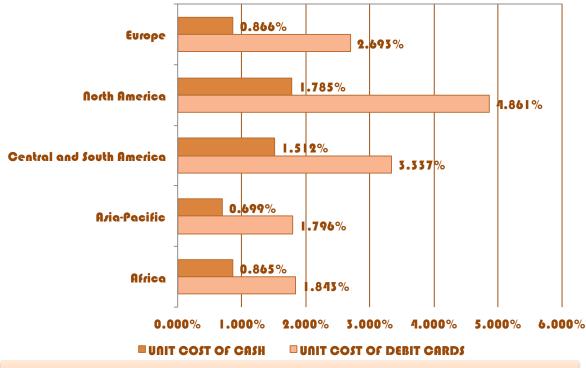
NORTH AMERICA: United States, Canada

CENTRAL AND SOUTH AMERICA: Brazil, Mexico, Colombia, Chile, Argentina

ASIA-PACIFIC: Australia, Japan, India, China, Malaysia, Thailand, Hong Kong, South Korea, Russia, South Africa, Nigeria, Egypt, Morocco, Zambia, Mozambique



- □ Globally, the cost of debit cards is 2.8 times larger than the cost of cash.
- Given that the average global retail transaction is 59 dollars, this would imply a cost of cash of 0.54 dollars per transaction and a cost of debit cards of 1.52 dollars per transaction.



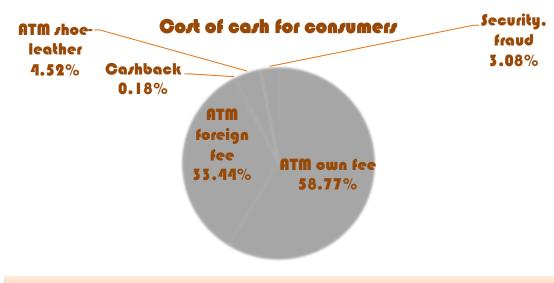
- There is significant variation across geographic areas but in all of them cash if found to be cheaper than debit cards.
- ❑ The area with the lowest unit cost of cash is Asia Pacific (0.699%) and the location with the largest cost of cash is North America (1.786%). In the case of debit cards, the lowest cost is found in Central and South America (1.512%) and the largest in North America (4.861%).

Chart 2. Global unit cost of cash vs. debit cards. Breakdown by geographic area

□ The breakdown by consumers and retailers suggest most of the cost is borne by retailers. In the case of cash, merchants bear 56.14% of the cost. As for debit cards, 54.7% of the costs are assumed by retailers.



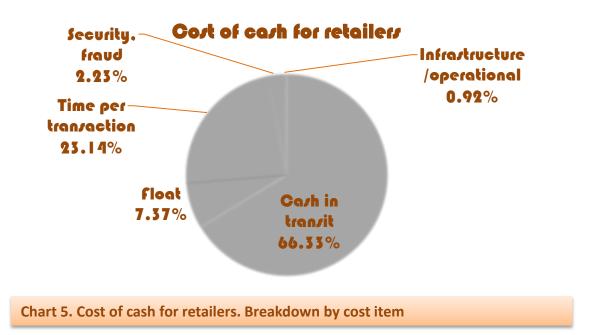
Chart 3. Global unit cost of cash vs. debit cards. Breakdown by consumers and retailers



Most of the cost of cash for consumers corresponds to ATM fees (92.21%), mostly to ATM own fees although foreign fees are also quite relevant.

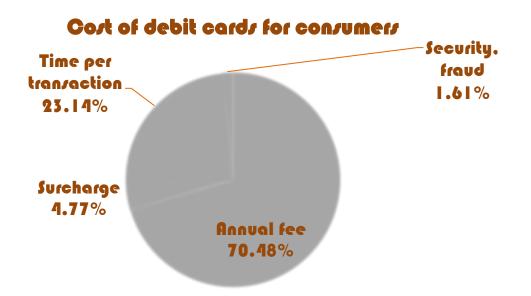
□ Travel (shoe-leather) costs account for 4.52% of the costs and security and fraud 3.08%.

Chart 4. Cost of cash for consumers. Breakdown by cost item



In the case of retailers, the cost sources are more diversified. Cash in transit and other infrastructure and operation costs are 67.25% and the opportunity cost of time per transaction 23.14%.

Although efficiency in cash management has improved over the years, float still represents 7.37% of total costs of cash for retailers.



The annual fee explains most of the cost of debit cards for consumers, in particular when not only implicit but also explicit fees (cards included in a bundle of current account services) are considered.

The opportunity cost of time accounts for almost ¼ of the costs.

Chart 6. Cost of debit cards for consumers. Breakdown by cost item



- In the case of retailers, despite of the generalized reduction in merchant fees in most jurisdictions, the discount fees still represent most of the cost of debit cards for them.
- Opportunity costs of time represent 16.19% of the debit card cost for merchants.

Chart 7. Cost of debit cards for retailers. Breakdown by cost item

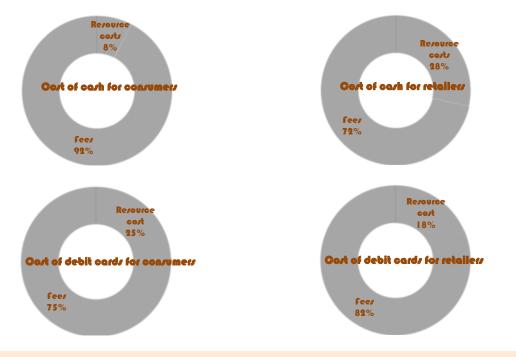
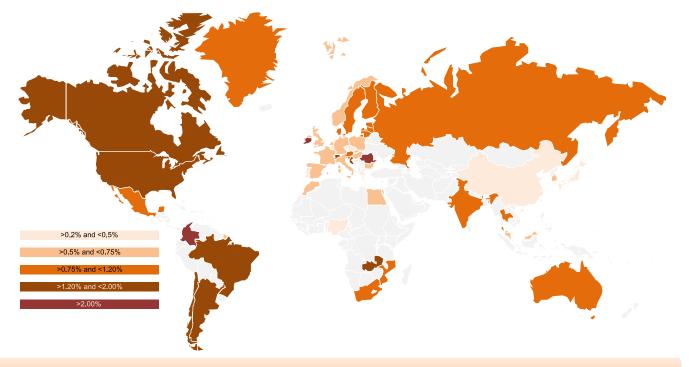


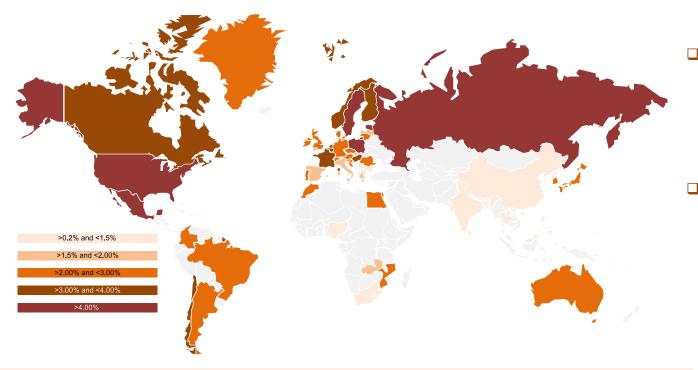
Chart 8. Cost of cash and debit cards for consumers and retailers. Breakdown by resource costs and fees

- Overall, most of the costs of cash and debit cards are fees.
- The largest proportion of fee costs correspond to the cost of cash for consumers (92%) which suggest handling cash is relatively costless if only operating costs are considered. The higher weight of resource costs are those of cash for retailers (28%).



Overall. there seems to be two geographic clusters regarding the cost of cash: a low-tomedium cost cluster Europe, Africa in Asia-Pacific and and a medium-tohigh cost cluster in North America and Central & South America.

Chart 9. Global map cost of cash



In the case of debit cards the identification of cost clusters is more complex as they are quite mixed geographically.

The costs are comparatively high in countries like the United Sates or Russia.

Chart 10. Global map cost of debit cards

3. The debate on the social cost of cash: economic impact

3. The debate on the social cost of cash: economic impact

After surveying academic, central bank and industry studies, there are two general observations and trends that need to be reconciled:

- □ Cash is consistently found to be a cheaper and mostly preferred payment method for transactions of a relatively small size.
- Policies and opinions suggesting the need to substitute cash payments for other electronic payment methods.

Preview of our conclusions:

- Cash persistence is not only related to (old) habits but also to a number of convenience and cost advantages. This view is shared by recent studies from independent public and international bodies on the subject.
- Cash can live together in the payment system with other non-cash instruments. Contactless payments is the closest attempt to provide some electronic alternative to cash for small-size payments but, according to most studies, it does no meet (up to date) the necessary attributes to substitute cash.

3. The debate on the social cost of cash: economic impact

Examples of stylized myths not supported by data/studies:

MYTH: Cash incorporate substantial travel costs and it is inefficient.

Evidence: cash is cheaper in most cases than other alternatives except for payments of a high amount. Studies suggesting travel (shoe-leather) costs are high are based on wrong assumptions. Modern cash management models reduce the amount of those costs to a significant extent.

□ MYTH: Cash will be substituted as long as modern and faster payments are introduced.

Evidence: Bills and coins continue to increase as a percentage of GDP in countries where strong regulatory and policy incentives are introduced to favour other electronic payment methods, including contactless devices.

□ MYTH: Fraud and robbery are mostly connected to cash payments while other electronic alternatives do not share this problem.

Evidence: debit and credit card fraud continue to grow. Attempts from contactless alternatives to substitute cash involved lower security standards and also incorporate robbery and fraud risk (e.g. no PIN required for small transactions with contactless devices). Simple regulatory measures (as limiting cash payments over certain amounts or augmenting disclosing requirements) can also do the job for more secure and transparent cash payments.

3. The debate on the social cost of cash: economic impact

Our estimations on the change in cost with transaction size and the economic impact. Previous considerations:

□ Our data seem to support the conclusions from previous studies on the persistence of cash and, on top of that, offers wide international evidence.

- □ We also compute how the unit cost of cash changes with transaction size compared to the unit cost of debit cards (as a non-cash benchmark).
- We also estimate the economic impact of the results by presenting the cost of cash and debit cards as a percentage of GDP.

26

3. The debate on the social cost of cash: economic impact

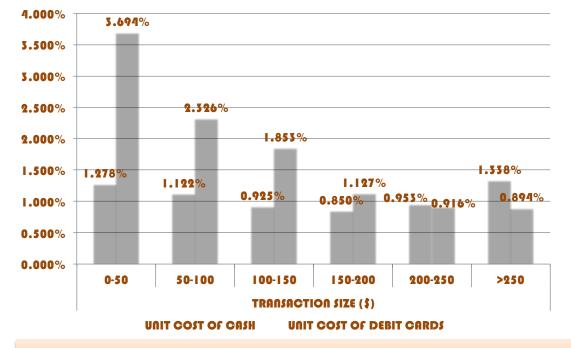


Chart 51. Estimation of the change in unit cost of payment instruments with transaction size

Our estimations on the change in cost with transaction size and the economic impact (cont'd)

On average, cash remains the cheapest payment instrument for most of the transaction sizes. Only over 200 dollars debit cards seem cheaper than cash.

27

3. The debate on the social cost of cash: economic impact

0.031% Africa 0.141% 0.144% Aria-Pacific 0.131% 0.295% **Central and South America** 0.268% 0.511% **North America** 0.056% 0.305% Europe 0.081% 0.252% GLOBAL 0.114% 0.000% 0.100% 0.200% 0.300% 0.400% 0.500% 0.600% COST OF DEBIT CARDS/GDP COST OF CASH/GDP

Our estimations on the change in cost with transaction size and the economic impact (cont'd)

The average global cost of cash/GDP is 0.114% compared to 0.252% of debit cards.

Chart 52. Economic impact of the cost of payment instruments. Cost over GDP

- This study analyses the cost of cash compared to debit cards in 52 countries. It identifies and estimates the resource (operating) and private (fees) costs to determine the total social cost of both payment instruments for both consumers and retailers.
- □ The study provides a breakdown by geographic area (Europe, North America, Central and South America, Asia-Pacific and Africa), country, individual cost items, and compares resource costs vs. private costs (fees).
- It also provides a measure of the economic impact of the cost of the payment instruments, as a ratio of each country GDP and estimations on the change in unit cost with transaction size.
- The results show that the unit cost of debit cards is 2.8 times larger than the cost of cash globally.
- □ It also shows there is significant variation across geographic areas but in all of them cash is found to be cheaper than debit cards (with very few exceptions a a country level). The area with the lowest unit cost of cash is Asia Pacific (0.699%) and the location with the largest cost of cash is North America (1.786%). In the case of debit cards, the lowest cost is found in Central and South America (1.512%) and the largest in North America (4.861%).

- Most of the cost is borne by retailers. In the case of cash, they assume 56.14% of the cost and 54.7% in the case of debit cards.
- □ The biggest share of the cost of cash for consumers corresponds to ATM fees (92.21%), mostly to ATM own fees although foreign fees are also quite relevant. Travel (shoe-leather) costs account for 4.52% of the costs and security and fraud 3.08%.
- ❑ As for retailers, cash in transit and other infrastructure and operation represent 67.25% of the unit costs while opportunity cost of time per transaction weight 23.14%. In spite of improvements in efficiency in cash management over the years, float still represents 7.37% of total costs of cash for retailers.
- □ The annual fee explains the largest of the cost of debit cards for consumers, in particular when not only implicit but also explicit fees (cards included in a bundle of current account services) are considered.
- □ In the case of retailers, the merchant discount fees account for most of the cost of debit cards (81.59%) for them. Opportunity costs of time represent 16.19% of the debit card cost for merchants, which is important given that cash is a relatively faster payment method for them.

- Overall, most of the costs of cash and debit cards are fees. In the case of cash, fees (mostly imposed by banks) represent 92% of the costs. The higher weight of resource costs are those of cash for retailers (28%).
- Geographically, Europe, Africa and Asia-Pacific seem to be low-to-medium cash cost areas while the unit cost of cash seems to be larger in North America and Central & South America. In the case of debit cards it is more difficult to identity comparable geographic regions. The costs of debit cards are quite high in countries like the United Sates or Russia.
- As for the changes in the estimation with transaction size, cash remains the cheapest payment instrument for most of the standard transaction sizes. Only over 200 dollars debit cards seem cheaper than cash.
- □ In terms of the economic impact, the average global cost of cash/GDP is 0.114% compared to 0.252% of debit cards.
- The results are in line with international public/independent studies suggesting cash remains the cheapest payment instrument for small denomination transactions and that this seems to explain the persistence of coins and bills over GDP in most countries, including those that incorporate more aggressive policies to promote non-cash payments.