



### The Lessons from Sweden

LINK ATM Scheme

Graham Mott

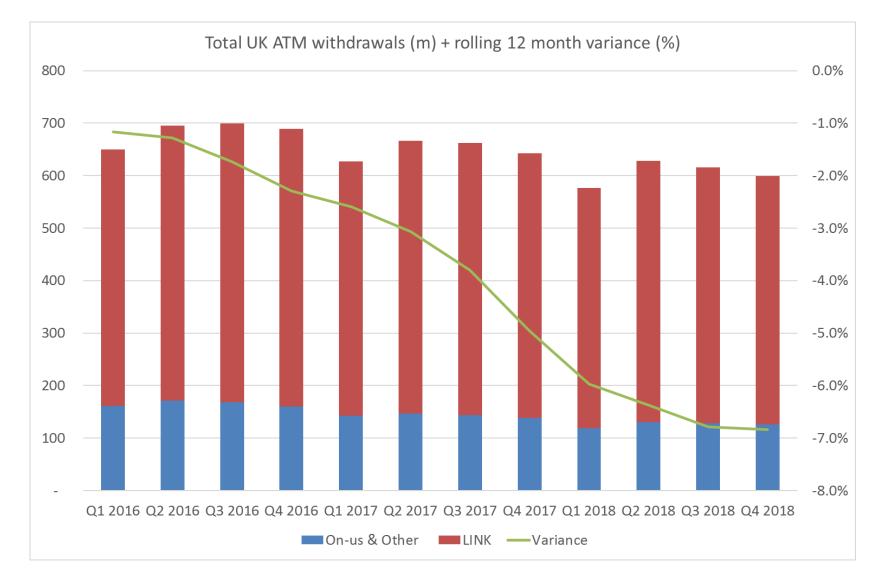
## Agenda



- 1. LINK's background
- 2. Access to Cash Review
- 3. Why Sweden?
- 4. What did we find?
- 5. What does it mean for the UK?



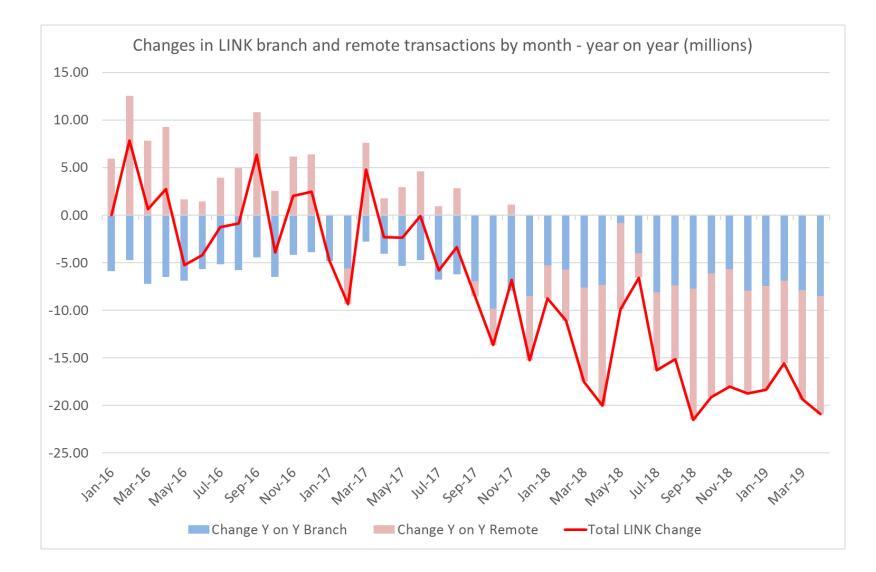
### ATM total ATM withdrawals



Including on-us the UK is showing significant falls in ATM use



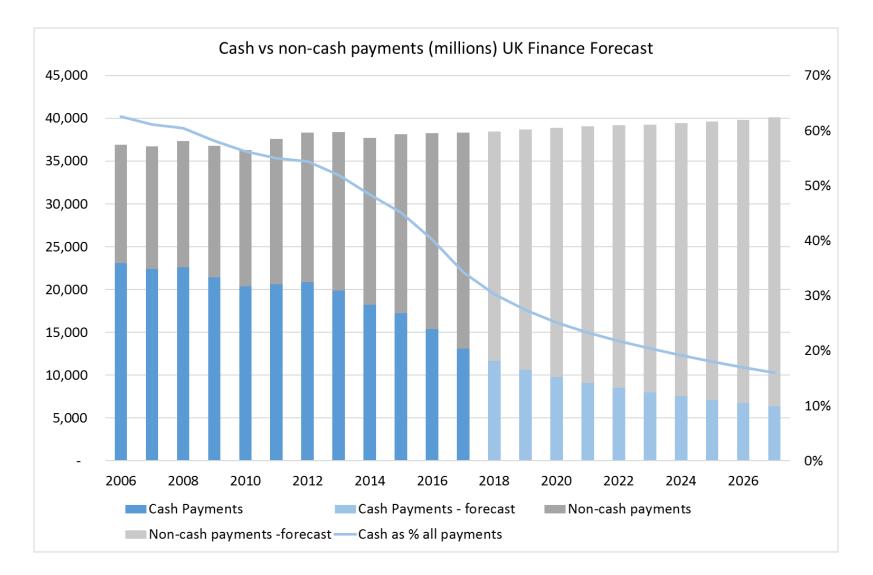
### LINK ATM withdrawal volumes



Until mid 2017 reductions in branch balanced, to a certain degree by increases in remote ATMs. However LINK's figures are showing big drops into 2019



### The driver – cash payments in the UK



Forecasts by UKFinance show cash payments halving in the last 10 years and halving again in the next



### Independent Access to Cash Review



Chair Natalie Ceeney CBE

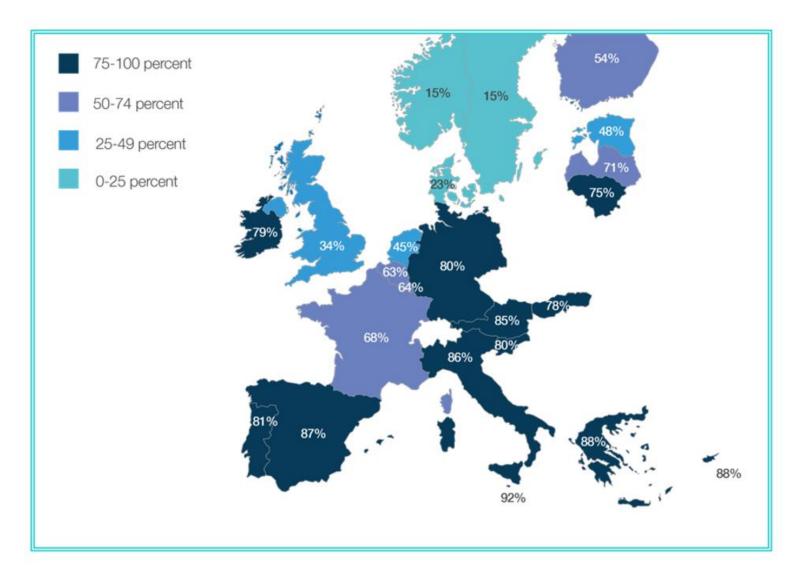
Eight member independent panel

Report in March 2019

www.accesstocash.org.uk



### Share of cash payments carried out by households



Sweden is the obvious country to look at. Consistent "pin-up" for cashlessness



### Study Tour of Sweden 2018

Kurt Gjesten - CEO Pan Nordic Cards Association

Niclas Arvidsson - Associate Professor Royal Institute of Technology Jan Olsson - Head of National Fraud Centre Bengt Nilervall - Head of Policy Svensk Handel – Retailer Association Marie Nordgren -Head of Business Development Getswish **Ragnar Olofsson** - Economic Adviser Parliamentary Inquiry on Cash Management **Rolf Carlsrom -** Swedbank Bankomat ATM Network Hannes Anagrius - Researcher, The Swedish Consumers' Association Erik Elowsson- Kontantupproret – Access to Cash Campaign Jenny Lindroth - SituationStklm **Olof Bjuro** - Head of Postal Affairs at the Communications Regulator Fredrika Hed Rosén, Senior Adviser Communications Regulator **Cecilia Skingsley** - Deputy Governor of the Riksbank Gabriela Guibourg - Head of Analysis and Policy Payments Riksbank Leif Trogen - Head of Financial Infrastructure Swedish Bankers Association Henrik Bergman – Deputy Director Financial Infrastructure

#### Access to Cash Review

Natalie Ceeney CBEChairGraham MottLINKJohn HowellsLINKRichard KochAccessDavid HensleyAccessJames DaleyAccessLouise BuckleyPSRDavid GealeFCAJonathan DavidsonFCA

Chair LINK LINK Access to Cash Review Access to Cash Panel Access to Cash Panel PSR FCA FCA



### Sweden is on the way to a cashless society.

- The demand for banknotes is declining rapidly, around 50% since 2012.
- Card transactions are growing by 10%, ATM withdrawals are declining by 10% year on year and a new payment product Swish is being used by 65% of the population, just 6 years after launch with volumes growing by 10% per month.
- In common with its Nordic neighbours Swedes are typically digitally engaged, embrace new technology and are generally trusting of government, the banks and appear to have a lack of concern about privacy, regulation and government solutions.
- The population is relatively highly-educated and IT-literate.
- On the current trajectory and without intervention, Sweden could become a cashless society within 5 years.



# Access to cash is now a considerable problem for certain consumers.

- There are still several groups in society that are still largely dependent on cash and would be disadvantaged if it were to disappear.
- Some of the older generation have difficulty accessing technology, consumers with cognitive disabilities, newly arrived immigrants and those in rural areas are particularly dependent on cash.
- Research indicates that 22% of people with disabilities do not have the means to digitally identify themselves or authenticate a transactions. Registering for services is particularly difficult for this group.
- A number of small retailers also have business models which are cash dependant. Around 5% of the population have limited access to the internet or mobile services.
- It was suggested that 10% of the population is in danger of being left behind.



### The cash supply chain is at breaking point

- Banks have reduced the number of bank branches and are making about half of them cashless.
- ATMs are becoming unprofitable and few are available in sparsely populated areas meaning that customers require to travel long distances to access cash services.
- In cases in which the market's services are insufficient, the Swedish Post and Telecom Authority (PTS) and county administrative boards have been assigned with responsibility for ensuring access to basic payment services.
- The issue used to be confined to rural areas, but increasingly larger towns are without basic cash services.
- PTS subsidises the provision of cash services through 35 convenience stores servicing around 30,000 citizens but is finding it increasing difficult to fulfil its mandate as retailers are reluctant to provide cash services.



# Cash is seen as a potential contingency to card and online payments

- There was significant concern over the resilience of digital payments and doubts over cash's ability to act as a contingency.
- The concern was not only errors and systems failures, the like of which we have seen in the UK, but also disruption from deliberate attacks on the national infrastructure from foreign powers and alike, something we have not seem raised in the UK.
- Cash's ability to act as a contingency was being considered, but there was concern there was simply not enough, that the reduced cash infrastructure would not be able to cope and also that the supporting cash infrastructure, such as ATMs, relied on the same underlying systems, such as power and might be similarly affected.



### **Civil Defence**

### IMPORTANT INFORMATION FOR THE POPULATION OF SWEDEN



### IF **CRISIS** OR **WAR** COMES



### Home preparedness tips

Your prerequisites and needs vary, for example, depending on whether you live in the countryside or in a built-up area, in a house or in an apartment. Here are some general home preparedness tips. Use that which is appropriate for you and those close to you. It is a good idea to share certain things and borrow from one another.

#### Food

It is important to have extra food at home that provides sufficient calories. Use non-perishable food that can be prepared quickly, requires little water or can be eaten without preparation.

- potatoes, cabbage, carrots, eggs
- bread with a long shelf-life, e.g. tortillas, hard bread, crackers, rusks

cheese spread, soft whey cheese and other spreads in tubes

oat milk, soy milk, milk powder

cooking oil, hard cheese

 quick-cook pasta, rice, grains, instant mashed potatoes

precooked lentils, beans, vegetables, hummus in tins

 chopped tomatoes to, for example, cook pasta in

 tins of bolognese sauce, makerel, sardines, ravioli, salmon balls, boiled meat, soup

#### fruit purée, jam, marmelade

prepared blueberry and rosehip soup, juice or another drink that can be stored at room temperature

 coffee, tea, chocolate, energy bars, honey, almonds, nuts, nut butter, seeds.

#### Water

Clean drinking water is vital. Allow for at least three litres per adult per day. If you are Uncertain about its quality, you need to be able to boil the water.

If the toilet is not working, you can take strong plastic bags and place them in the toilet bowl. Good hand hygiehe is important for avoiding infection.

bottles

buckets with lids

Plastic bottles to freeze water in (do not fill to the top as the bottle will crack if you do)

mineral water

jerry cans, ideally with a tap, to collect water in. You can also have a couple of clean jerry cans that are filled with water as a reserve. These are to be stored in a cool, dark place.

> Learn more about home preparedness at dinsäkerhet.se

#### Warmth

If the electricity goes off at a cold time of the year, your home will quickly become cold. Gather together in one room, hang blankets over the windows, cover the floor with rugs and build a den under a table to keep warm. Think about the risk of fire. Extinguish all candles and alternative heating sources before you go to sleep. Air the room regularly to let in oxygen.

woolen countes
 warm all-weather outdoor clothing
 hats, gloves, scarves
 blankets
 sleeping mats
 sleeping bags
 candles
 tea lights

matches or fire-lighter
 alternative heat sources, e.g. LPG
 heaters. paraffin heaters.

#### Other

- spirit stove and fuel
- torch, head torch
- batteries

#### Communications

In the event of a serious incident, you need to be able to receive important information from the authorities, primarily Sveriges Radio's radio station P4. You also need to be able to follow how the media are reporting events, remain in contact with relatives and friends and be able to reach the emergency services in the event of an emergency.

 a radio powered by batteries, solar cells or winding

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- a list of important telephone numbers on paper
- extra batteries/power bank for devices such as mobile phones
- mobile phone charger that works in the car.
- cash in small denominations
- medicine cabinet and extra medicines
- wet wipes
- hand sanitiser
- nappies and menstrual products
- paper printouts of information such as insurance policies, bank details, registration certificates
- fuel in the tank.



## **Continued access to cash has become a politically charged** issue.

- There is cross party support for legal & regulatory intervention to arrest the decline in the availability of cash services.
- The Riksdag has agreed that an effective cash infrastructure must not be allowed to disappear before Parliament is satisfied that no societal detriment will arise.
- There is political consensus that the established banks have a responsibility to ensure the provision of core cash services, until such time as digital solutions are available to meet the demands of all citizens.
- Measures are proposed that will ensure that no more than 0.3% of the population will be more than 25km from a facility to withdraw cash.
- A similar measure is in place in relation to cash lodgement but the relevant target in this access is that the facility should be in a 25km radius of at least 98.8% of the population.
- This proposal is not intended to indefinitely perpetuate the existence of cash.
- The market is skeptical about this proposal.



### Is there evidence that retailers are refusing to accept cash?

- This is not a significant issue at present.
- Although key retailers are piloting cash-free environments in limited stores and in some Swedish cities a number of retailers no longer accept cash, it is still accepted by 97% of retailers.
- This is supported by the interview surveys carried out by the Riksbank, where 80% of respondents stated that they had only encountered shops not accepting cash less often than once a month.
- However, a recent survey across the retail sector indicated that more than half of Swedish retailers will probably not accept cash after 2025.
- This is on the basis that as volumes of cash sales falls many of the costs associated with a cash handling and management will increase the costs and inconvenience of continuing to accept it, particularly where there are fewer bank branches that will accept cash lodgements.
- Growing issue in USA not yet in UK



### **Retailers find cash more expensive than electronic payments**

- Any Retailer preference for cash is driven by the cost of cash acceptance relative to other payment mechanisms.
- Many of the costs of accepting cash are fixed, which means that unit costs are increasing as cash payments decline.
- In this market the data indicates that the cost of debit card acceptance is lower than cash handling costs.
- Speed at the counter is a key factor
- Consumers don't want change especially coin
- In UK no 20p or £2 coins minted in 2017



## Collaboration between banks has been a key factor in reducing the overall costs of access to cash and deployment of payment innovation.

- The five major commercial banks transferred their ATMs to their joint venture Bankomat in 2013.
- This has been successful in minimising costs of providing sustainable access to cash for consumers. It provides a mechanism to ensure continuing placement of ATMs in areas of low footfall, allows cross-subsidisation of unprofitable ATMs and cost saving in what is essentially a cost-driven rather than revenue generating business.
- Collaboration has also been the key to a successful launch of Swish, Bank ID and a faster payment settlement system.
- Swish and Bankomat have been very effective in their respective fields there did not appear to be a wider FinTech movement looking to solve the inclusion issues.
- An example was given of a government 'challenge' to look at these issues and they received no bidders.



# The decline in cash poses fundamental questions for central banks.

- It raises key questions as to what money is and what continuing role the central bank should play in its provision.
- Historically, central banks have provided banknotes and coins use for payments ensuring a high level of confidence in it as a means of exchange and store of value. Progressively this role is being subsumed by private actors.
- The risks are that a concentrated private payment market leads to reduced competition, vulnerability of payments systems to systemic or technical failure which might possibly erode trust in money itself.
- The Riksbank, in common with other central banks is considering issuing the e-krone, a central bank digital currency, complementing physical cash and allowing citizens direct access to central bank money.
- E-krona could offer a competitively neutral infrastructure which payment service providers can join if they wish to offer services to households and businesses.



### What advice would Sweden offer the UK?

- The universal view was that the issues resulting from rapid deceleration of cash usage had not been considered and debated early enough.
- This meant that there were now a limited range of available options and it was uncertain whether or not these would be effective.
- The measures being considered were largely tactical, to buy time so that a more strategic approach could be developed, where the future of cash was at a precipice.
- There was applause for the UK approach of starting to explore similar issues at a much earlier point on the journey that Sweden had travelled.



### What has the UK done? – Access to Cash Report



### ACCESS TO CASH REVIEW

**Final Report** 

March 2019

#### Recommendation One: Guarantee access to cash.

A framework to incorporate other channels such as post office counters or cash from retailers' tills. LINK is already speaking to consumer groups, its Members, other industry participants, regulators, and HM Treasury to help develop this guarantee.

- Recommendations Two: Ensure cash remains widely accepted. The cost of cash acceptance is a key element. Shared service centres being piloted. LINK keen to see innovation in this area, ie not to be limited to ATMs belonging to their own bank or building society.
- Recommendation Three: Create a more efficient, effective and resilient wholesale cash infrastructure.

New working group announced by the Bank of England to ensure that the scale and structure of the cash infrastructure is as efficient and effective as possible.

- Recommendation Four: Make digital payments an option for everyone.
  HM Treasury has announced work in this area. Other regulators involved.
- Recommendation Five: 5. Ensure joined-up oversight and regulation of cash.

Treasury has already announced a new Joint Authority Cash Strategy Group .





"What advice do I have for the UK? Look at your cash system now and be prepared to regulate, while you have time. When cash levels get too low, it will be too late to put back in place systems which have been dismantled'. Cecilia Skingsley, Deputy Governor, Sveriges Riksbank

Sweden has today one of the most effective payment infrastructure in the world, in terms of cost, security and instant payments. Collaboration between banks in infrastructure solutions has been a key factor in the usage, development and deployment of payment innovation"

Rolf Carlström, Swedbank.





Thank you for all the help and support

