Experiences from the Norwegian Depot System

Leif Veggum Central Bank of Norway Bratislava, 11 June 2012

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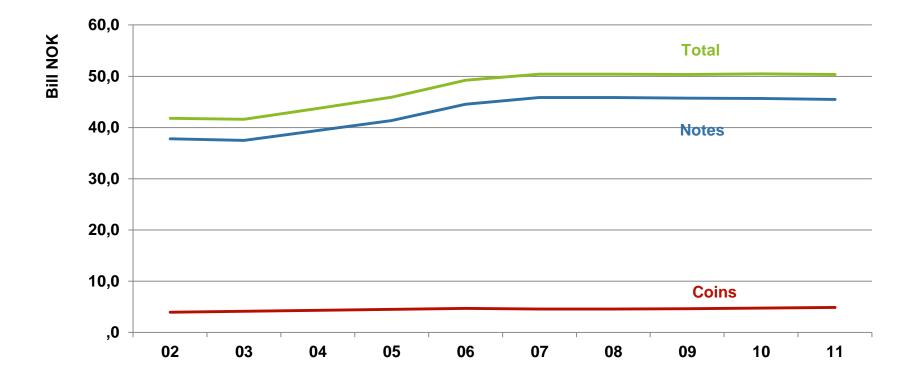
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- Background facts about Norway
- Brief description of the depot system
- Reasons for establishing the system
- How the system was established
- Experiences/effects

A few facts

- Population: 5 million people
- 385 180 km2
- Payments: High and increasing use of cards
 - 2010: 280 card payments per inhabitant
 - High and increasing number of point-of-sale terminals
 - Cash in circulation 6.2% of M1
- Banknotes:
 - 5 denominations
 - 120 million pieces in circulation
- Coins
 - 4 denominations (reduced from 5 in May 2012)
 - 1 800 million pieces in circulation

Notes and coins in circulation



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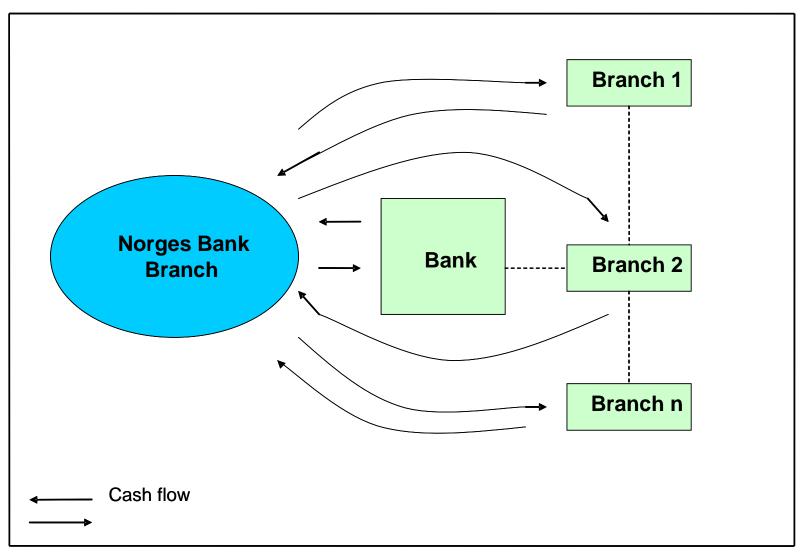
Brief description of the depot system

- Central Bank: 5 depots
 - Notes must be sorted fit/unfit and sealed in standard packages before deposits
 - No processing in the Central Bank, except destruction
- Commercial banks: 13 depots, operated by NOKAS and Loomis
 - Serve all banks
 - Banks decide on conditions
 - Interest compensation from the Central Bank, if notes are sorted fit/unfit
- No restrictions in the number of deposits and withdrawals at the Central Bank
- Central Bank services outsourced to a large degree
 - 16 employees in the cash area in the Central Bank

Reasons for establishing the system: Situation for Norges Bank year 2000

- 14 branches, approx. 390 employees
- In house printing work and mint, 110 employees
- Branches offered services on commercial terms
 - Checking and counting of night safe deposits
 - Packing of notes for the various bank branches and ATMs
- Activities at the regional branches were of an increasingly commercial nature, with services that in principle were performed in competition with other operators

Redistribution of cash



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Problems raised by this situation

- The boundaries between central bank tasks and services for others became unclear
- Uncertainty as to whether the use of the resources on the various services was appropriate
- Risk of subsidising services that were exposed to competition
- Inefficient handling and distribution of cash

A need for changes!

A need for changes in the

- Central Bank's role and responsibilities
- organization of the services resulting from the responsibilities

to

- improve efficiency in
 - the cash system
 - the total payment system
 - the Central Bank operations

Norges Bank's responsibilities

- Promote an efficient overall payment system
- Issue banknotes and coins
 - As issuer:
 - Supply notes and coins
 - Renew notes and coins
 - Redeem notes and coins
 - Receive deposits from banks

Elements that promote efficiency

- Clear division of responsibility: the best qualified party should be responsible for the task. Norges Bank contributes where it has a comparative advantage
- Those with responsibility should also cover the costs
- Responsibility for costs provides an incentive to arrive at optimal solutions
- Cost visibility/distribution of costs to end-users provides an incentive to adjust the consumption of the service
- Unfit banknotes should be sorted out as close as possible to the end of the distribution chain

Norges Bank's role and responsibilities

- Wholesaler
- Responsible for the core functions
 - Make available sufficient quantities of banknotes and coins to banks
 - Receive deposits of fit notes when there is a surplus
 - Sealed packages ready for redistribution
 - Receive unfit notes for destruction
 - Withdrawals when deficit of cash, and to replace unfit notes
 - No central bank processing except destruction of unfit notes
- Make cash available in regions (comparative advantages)

Responsibility of private banks

- Distribution within a region and cover the costs associated with this
 - Processing (counting, authenticity verification, quality control, packing), storage and transport related to distribution within each region
 - Any processing, storage and transport prior to the deposit to Norges Bank, and after it has been withdrawn from Norges Bank's depots
 - Services in connection with deposits to and withdrawals of notes and coins at Norges Bank

How Norges Bank's new role was established

- All commercial services for others discontinued (2001)
 - Establishing NOKAS ensured the availability of services for banks
- New rules for deposits and withdrawals at Norges Bank (2005)
 - Increased sizes of "standard units"
 - Notes sorted fit/unfit before deposits
 - Deposits in sealed and marked packages
 - No checking/processing of coins and fit notes in Norges Bank
 - Fees for deposits and withdrawals
 - Covering transaction costs
 - Unfit notes free of charge
- Reduction in the number of central bank depots (2005)
 - 5 depots, each depot "serves" a region
- Interest compensation for holdings at private depots (2005)

Private depots - Introduction of interest compensation

- Banks need depots for interim storage and redistribution of cash
- Interest earned on deposits in the Central Bank influences the banks' decisions – risk of not optimal decisions
- To eliminate this: Introduction of compensation for loss of interest on banks' holdings of cash in private depots

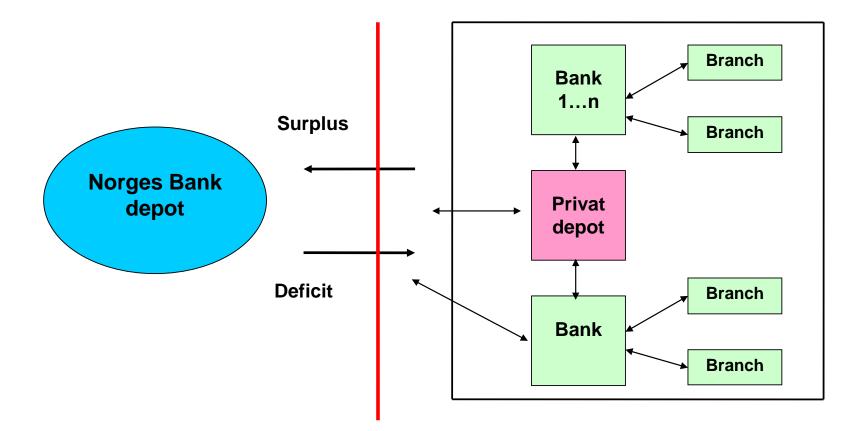
Conditions for interest compensation in private depots.

- Banks determine location, they own the cash in the depots and carry the risk
- Each depot is required to be involved in a considerable part of the redistribution in the region
- Banks decide on the terms for using the depot, but all banks must be allowed to use the depot services on equal terms
- Notes must be sorted into fit and unfit. (Up to 20 % might be unsorted)
- Unfit notes must not be redistributed from the depot

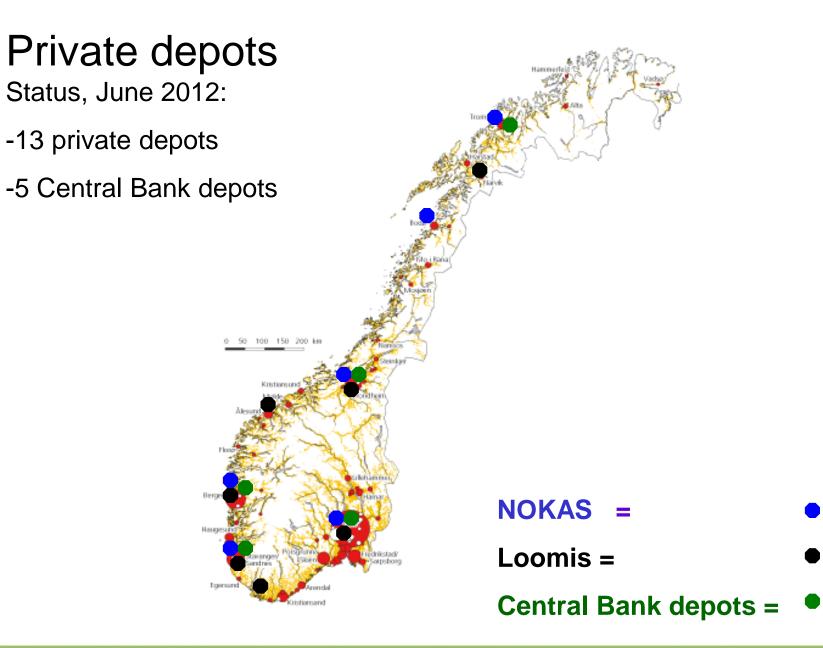
Conditions, cont.

- The banks must appoint an administrator responsible for:
 - Operating the depot
 - Reporting to Norges Bank on a daily basis the amount that fulfil the conditions for interest compensation
 - Receiving the interest compensation from Norges Bank and distributing this to each bank that owns money in the depot

Division of responsibility after 1.11.2005:



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Important experiences/effects of the new system

- Clearer division of responsibility
- Extension of the private banks' responsibility (incl. costs) for distribution of cash
 - Transport, storage, processing within the regions
- Solutions based on the private banks' cost/benefit assessments
 - Locations, requirements, volumes of different activities, ...
- Interest compensation proven to be a strong incentive
- Banks cooperate to a larger extent
- CIT companies start to relocate notes and coins between themselves

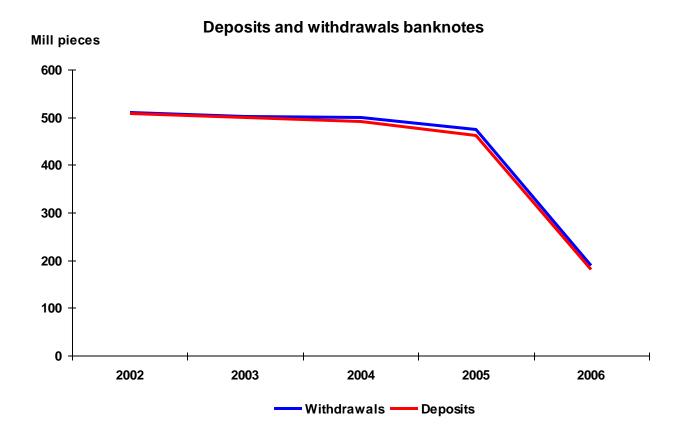
Important experiences/effects of the new system

- The holdings in private depots constitute only a minor part of the increase in the value of cash in circulation
- Increase in the total number of depots
 - From 11 to 18
 - Indicates that total costs are lower than in the previous system
- Cash circulates more closely to the end users
- Fit/unfit sorting of banknotes takes place closer to the end of the distribution chain

Effects for the Central Bank operations

- Reduction in the number of deposits and withdrawals at Central Bank depots
- Increase in the average size of each deposit/withdrawal
- Reduction in the processing activities (only production and destruction remains)

Reduction in deposits and withdrawals at Central Bank depots



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Main conclusion

 The new system has increased the efficiency in the supply of cash in Norway, and promotes efficiency in the total payment system